

# Executive Summary

## AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

### 1. Introduction

The Government of Guam remains the designated recipient of the U.S. Department of Housing and Urban Development (HUD) Community Planning and Development (CPD) grant funds for the Territory of Guam. The Governor of Guam, in his capacity as Chief Officer of the Government of Guam, has delegated the Guam Housing and Urban Renewal Authority (GHURA), a local government of Guam agency, to administer HUD CPD funds to ensure compliance with grant regulations.

This Annual Action Plan documents Guam's proposed use of the HUD CPD funds for the Program Year 2018 (October 1, 2018-September 30, 2019), and addresses the priority needs and goals of the community for housing, services, and community facilities serving low and moderate-income populations. Guam's approved 5-year plan, the Consolidated Plan PY 2015-19 (the ConPlan), has identified the needs of the community to be decent housing, sustainable communities and economic development. PY18 represents the fourth year of the current ConPlan.

Guam is an annual recipient of three entitlement grants. These entitlement grants include the Community Development Block Grant (CDBG), Home Investment Partnerships Grant (HOME), and the Emergency Solutions Grant (ESG). Guam is also eligible to compete nationally for the use of a competitive grant, the Continuum of Care (CoC) Program. The CoC Program provides HUD funds for various homeless assistance programs.

GHURA is responsible for providing the public with a strategic plan on the use of CPD grant funds and reports on the accomplishments through the Consolidated Annual Performance and Evaluation Report (CAPER). GHURA also serves as the Collaborative Application on behalf of Guam's Continuum of Care Program, the Guam Homeless Coalition. As the designated Collaborative Applicant, GHURA is responsible for collecting and submitting the required CoC application for all projects the CoC has selected for funding as well as applying for planning grant funds.

### 2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The primary objective of this Plan is to inform the community of Guam of the intended use of CPD funds. These funds will improve the lives of low- and moderate-income persons through various activities that include increasing the inventory of affordable housing, provide ongoing support of activities that benefit eligible low- and moderate-income persons and homeless persons, and the support of new homebuyers through acquisition or new construction of affordable housing. For this Action Plan year, Guam has identified several projects to achieve these objectives and outcomes. The list of projects can be found in section AP-35 of this Plan. Section AP-35 includes details on the specific activities paid for through CPD funds; the estimated number of low- and moderate-income persons benefiting from the projects; the amount of CPD funds allocated for the projects; project descriptions; and the location of the projects.

### **3. Evaluation of past performance**

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

In PY2017, Guam requested for a Substantial Amendment to its PY2017 Annual Action Plan. The request was to reprogram funds from the Inarajan Basketball Court project to the Site Preparation and Planning for a Public Facility and Transitional Housing project and an Affordable Housing project. After conducting preliminary planning work for the Inarajan project, it was discovered that geographic and topographical challenges warranted additional study of the project. Funds were therefore re-programmed to prepare a site in Dededo for the construction of transitional housing to address homelessness, and a public facility to serve an LMI area. Guam also requested a Substantial Amendment to reprogram funds from unspent completed HOME projects to go toward the rehabilitation for affordable housing. Both projects support Guam's objectives of providing decent housing and access to programs for LMI communities.

High construction costs due to labor shortages continue to impact Guam. Cost of labor using traditional methods of concrete and masonry construction continues to rise, making even small-scale projects cost-prohibitive. As a result, the two construction projects selected for PY2018 –the Residential Treatment Center for Women and the Central Community Arts Hall – will use alternative building systems to mitigate project costs.

This rationale also helped inform funding for HOME projects for PY2018. Guam awarded HOME funds to the Micronesia Community Development Corporation for the acquisition and preparation of 10 lots to be developed by MCDC for affordable housing. MCDC will construct the homes using the Self-Help model, wherein homeowners will contribute to construction labor. Similarly, the second HOME project to be funded is Habitat for Humanity of Guam. HOME funds will cover costs of building one single-family house and homeowners, too, will contribute labor.

Guam's decision to fund the construction of a Residential Treatment Center for Women was motivated by the growing drug abuse epidemic plaguing Guam's communities. The proposed facility will feature a 14-room facility to treat women experiencing substance abuse disorders. In the past year, local media outlets have reported regularly on drug seizures of crystal methamphetamine and cocaine, illicit drug

use and other drug-related crimes. In response, Guam's law enforcement community recently sought federal designation as a High Intensity Drug Trafficking Area (HIDTA). If granted HIDTA status, Guam would receive additional federal funding and material support to combat drug trafficking.

Finally, Guam assessed past performances of sub-recipients receiving Public Services funds in determining award amounts for PY2018. Guam took into consideration the timeliness of how grant funds were spent down and the outputs or accomplishments of the projects.

#### **4. Summary of Citizen Participation Process and consultation process**

Summary from citizen participation section of plan.

Guam follows the guidelines set forth in its Citizen Participation Plan, which is required by the U.S. Housing and Urban Development (HUD). The intent of the Plan is to encourage public participation in the processes involving housing and community development. The Plan identifies opportunities for citizens to participate, describes how the public will be notified of such opportunities, and describes how Guam will respond to public input. Guam is currently revising its CCP and will give citizens an opportunity to comment on those revisions.

For the Annual Action Plan for Program Year 2018, Guam's citizen participation plan began with the publication of the Notice of Funding Availability on February 2, 2018, February 21, 2018 and March 29, 2018. An application briefing was held on February 22, 2018 at the Sinajana Community Center. Applicants received general information on the funding application process, including the funding priorities as stated in the 2015-2019 Consolidated Plan. Applicants were advised of the April 5, 2018 deadline for application submissions.

On June 12, 2018, Guam published the proposed use of CPD funds. The advertisement identified projects awarded for this year's allocation of CDBG, HOME and ESG funds. The plan was made available for review and public comment until July 26, 2018.

#### **5. Summary of public comments**

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

On July 12, 2018, Guam held a public hearing on the proposed PY2018 Annual Action Plan at GHURA's Main office. 34 attendees from various organizations came: Oasis Empowerment Center, Habitat for Humanity of Guam, Tohge Inc. of Guam, The Salvation Army Lighthouse Recovery Center, Sinajana Mayor's Office, Pacific Daily News, and the Guam Housing and Urban Renewal Authority.

Two attendees spoke in support of the proposed Central Community Arts Hall. Sinajana Mayor Robert Hofmann said the project will benefit his residents and the entire island. The project will grow the arts

community, especially amateurs, youth groups and artists starting out. Peter Onedera, Sinajana Municipal Planning Council member, said the arts hall will help facilitate the plethora of activities that are ongoing in the village.

Alicia Aguon expressed appreciation for the proposed funds for Habitat for Humanity of Guam's (HFHG) construction of 1 new home. She said the funds would be welcomed, but extra funds would allow them to construct more homes. There are 10 families on their wait-list. HFHG's board president Gina Campos added that extra funds would help as costs for contractors and laborers have increased. Chantel Tajeron, who is on the wait-list for a home, asked for additional support for HFHG. Ken Paulino, a homeowner with HFHG, stated that the program allowed his family to purchase a home when traditional banks would not. He supported increased funding for HFHG.

Several attendees spoke in support of the Women's Treatment Facility: the Salvation Army's Lighthouse Recovery Center (TSA-LRC), who will manage the services in the new facility; Oasis Empowerment Center, another women's treatment center; and Tohge, a peer-support group for individuals undergoing treatment.

Lourdes Hongyee of TSA-LRC said the proposed building will serve all groups assisting women in recovery. Georgina Quenga of Tohge said that Guam needs a facility for women with dependent children. The proposed facility will have an area for women and children to bond. One attendee shared her experience of placing her child in foster care while in treatment, whom she did not see for 3 months. The new facility will allow women to stay connected to their children while they go through a difficult time. Dean Toves of Tohge expressed his support for the proposed facility. He said the lack of visitation between mother and child is a barrier to recovery and reunifying families during treatment is essential to success. Oasis Manager Lunetta Tainatongo said that the proposed facility would alleviate the long wait list at Oasis, which can have up to 15 women on the wait-list for an 8-bed facility. TSA-LRC manager Valerie Reyes expressed support for the treatment center saying it will have a great impact on women, children and entire families.

Others spoke of their personal experiences going through treatment and expressed support for the proposed facility. There was overwhelming consensus that Guam needs a facility to assist women who often have to be wait-listed before receiving services.

Juan Trinidad of TSA expressed his support for funding the Homeless Management Information System. The grant will afford agencies serving homeless individuals the opportunity to collect critical data and improve delivery of services.

Additional written comments were submitted by Joshua Aguon who supports the proposed plan to construct the Arts Hall. Samantha Taitano of Big Brothers Big Sisters of Guam expressed written support for funding of her program, which will be used to enhance and expand youth and adult services to low- and moderate-income families. HFHG submitted 6 letters supporting increased funding.

Media also reported on the Public Hearing, with several stories published in the local news journal.

**6. Summary of comments or views not accepted and the reasons for not accepting them**

No comments or views were rejected; all comments were accepted and documented.

**7. Summary**

Guam received public comments – both oral and written – in support of the following proposed projects: the women’s treatment center, the Salvation Army programs including the HMIS, Big Brothers Big Sisters of Guam’s Opportunity Initiative, Habitat for Humanity of Guam, and the Central Community Arts Hall.

**PR-05 Lead & Responsible Agencies – 91.200(b)**

**1. Agency/entity responsible for preparing/administering the Consolidated Plan**

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
Lead Agency	GUAM	
CDBG Administrator	GUAM	Guam Housing and Urban Renewal Authority, GovGuam
HOPWA Administrator		
HOME Administrator	GUAM	Guam Housing and Urban Renewal Authority, GovGuam
ESG Administrator	GUAM	Guam Housing and Urban Renewal Authority, GovGuam
HOPWA-C Administrator	GUAM	Research, Planning, and Evaluation Division
		N/A

**Table 1 – Responsible Agencies**

**Narrative (optional)**

**Consolidated Plan Public Contact Information**

Guam Housing and Urban Renewal Authority  
 117 Bien Venida Avenue  
 Sinajana, Guam 96910  
 Phone: (671) 477-9851  
 Fax: (671) 300-7565  
 www.ghura.org

## **AP-10 Consultation – 91.100, 91.200(b), 91.215(I)**

### **1. Introduction**

Throughout the year, GHURA includes community stakeholders including nonprofit organizations, private and governmental agencies, and mental health and service providers in ongoing discussions and planning to increase coordination of services.

### **Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))**

Coordination is done in various formats, including through coalitions such as the Guam Homeless Coalition and special committees such as the Governor’s Task Force on Safe Neighborhoods, the Guam Behavioral Health Planning Council and the Core Leadership Team to End Veteran Homelessness.

Guam also meets with stakeholders throughout the year to gather information on community needs. During the announcement of available CPD funds, Guam hosted a public briefing on Feb. 22, 2018 to give prospective applicants an opportunity to discuss their project proposals and identify how their projects qualify under the funding program they sought. Six government agencies attended and six nonprofit organizations were represented.

The list below represents stakeholders who have discussed community needs with GHURA:

#### **Information Briefing Attendees:**

Asan Mayor’s Office  
Catholic Social Service  
Guam’s Alternative Lifestyle Association  
Guam Dept. of Public Health and Social Services  
Guam National Tennis Federation  
Habitat for Humanity of Guam  
Ordot-Chalan Pago Mayor’s Office  
Piti Mayor’s Office  
Sanctuary Inc. of Guam  
Sinajana Mayor’s Office  
The Salvation Army  
Yigo Mayor’s Office

#### **Informational Meetings**

Guam Dept. of Youth Affairs  
Victim Advocates Reaching Out

Judiciary of Guam – Probation Services  
Yigo Mayor’s Office

**Individuals**

Elmore Cotton  
Ron de Guzman

**Coalitions/Committees**

Guam Homeless Coalition  
Governor’s Task Force on Safe Neighborhoods  
Guam Behavioral Health Planning Council  
Core Leadership Team to End Veteran Homelessness

**Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.**

GHURA is designated by the island’s Continuum of Care (CoC), the Guam Homeless Coalition, to serve as the Collaborative Applicant (CA). As the Collaborative Applicant of the CoC, GHURA is responsible for collecting and submitting required information for the funding of projects selected by the CoC. GHURA is responsible for monitoring homeless programs, ensuring eligible expenses are reimbursed, tracking funds so that they are spent in a timely manner, and verifying that eligible individuals are served.

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS**

Because of GHURA’s involvement with the CoC as the CA, it is in close consultation with the members of the Guam Homeless Coalition. For example, the Guam Homeless Coalition is organized into several committees that meet regularly to carry out various functions. GHURA staff sit on these committees that include the Strategic Planning Committee, which defines the direction of the organization and makes decisions on the allocation of CoC funds; the Review and Ranking Committee, which comprises members who do not receive CoC funds and has the role of ranking proposed projects and arrives at the final ranking proposal; and the IT and Data Committee, which generates reports and provides trainings to users of the HMIS. This group is also responsible for planning the Point-in-Time Count, which engages numerous community partners. GHURA’s close involvement in the GHC gives the agency greater insight



and knowledge of the ESG and HMIS programs and allows for more nuanced evaluation of programs and development of strategies to address homelessness.

The Salvation Army continues to be the lead agency that operates and administers the HMIS, which is funded through the CoC. HMIS is used to generate reports on persons who are homeless or at-risk of homelessness and to assess annual performance in meeting goals and objectives. Data from HMIS is also used during the CoC competition for funding. HMIS is used by programs both funded by the CoC, as well as other organizations not in receipt of CoC funds. These programs include regional programs such as the ESG program of Commonwealth of the Northern Mariana Islands. Thus, the consultation among homeless service providers covers a broad swath of the jurisdiction's area.

**2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities**

**Table 2 – Agencies, groups, organizations who participated**

1	<b>Agency/Group/Organization</b>	Guam Homeless Coalition
	<b>Agency/Group/Organization Type</b>	Services - Housing Services-homeless
	<b>What section of the Plan was addressed by Consultation?</b>	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	As the Collaborative Applicant for the Continuum of Care (CoC), GHURA is responsible for submitting the island's CoC Program grant application on behalf of all the CoC-funded programs. GHURA takes on the responsibility of monitoring all programs receiving HUD funding ensuring compliance on all federal regulations. Monitoring and technical assistance provided ensures the effective delivery of services to the island's homeless and low/moderate income population. GHURA consults with the GHC on how ESG funds should be utilized based on the current needs of the community. Such consultations have allowed for continued services of homeless prevention and rapid re-housing activities. These activities allow for homeless persons to be quickly re-housed and for the prevention of persons who are on the verge of becoming homeless.
2	<b>Agency/Group/Organization</b>	Guam Housing and Urban Renewal Authority
	<b>Agency/Group/Organization Type</b>	Housing PHA
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Public Housing Needs Lead-based Paint Strategy

	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The Guam Housing & Urban Renewal Authority's Public Housing Division was consulted on the plan to address the needs to public housing. The Authority produces an annual PHA plan that outlines how low, very-low, and extremely low-income families will benefit from the Authority's efforts to sustain or improve the physical condition of existing affordable housing stock and engagements to improve the socio-economic conditions of the defined population. GHURA's HOME section was consulted on the plan to address homebuyer needs. As a result of the consultations, housing counseling services was piloted, and will be expanded in PY2018 for HOME clients. GHURA's Fair Housing Coordinator was consulted on the plan to address fair housing concerns and outreach efforts. As a result of the consultations, additional trainings and outreach will be planned for PY2018.
3	<b>Agency/Group/Organization</b>	Yigo Mayor's Office
	<b>Agency/Group/Organization Type</b>	Other government - Local
	<b>What section of the Plan was addressed by Consultation?</b>	Parks and Recreational Facilities
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The Yigo Mayor's Office consulted with GHURA to request CDBG funds to construct a sports complex on municipal property. Yigo sought clarification on site control requirements. GHURA provided guidance and technical assistance on the CDBG program.
4	<b>Agency/Group/Organization</b>	Guam Memorial Hospital Authority
	<b>Agency/Group/Organization Type</b>	Health Agency
	<b>What section of the Plan was addressed by Consultation?</b>	Economic Development

<p><b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>Guam Memorial Hospital Authority met with GHURA planners and administrators to explore options for the construction of public medical facilities that could also serve as an economic development project. Consultations are ongoing to explore other HUD programs outside of CDBG, such as the Section 108 program.</p>
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**Identify any Agency Types not consulted and provide rationale for not consulting**

Not applicable. GHURA affords all organizations and individuals the opportunity to participate.

**Other local/regional/state/federal planning efforts considered when preparing the Plan**

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Guam Homeless Coalition	Guam's Consolidated Plan PY2015-2019 identifies several goals that support the Continuum of Care's Plan of addressing and ending homelessness on Guam.

**Table 3 – Other local / regional / federal planning efforts**

**Narrative (optional)**

## **AP-12 Participation – 91.105, 91.200(c)**

### **1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting**

Guam announced the availability of CPD funds on February 2, 2018. Guam published three advertisements on February 2, 2018, February 21, 2018 and March 29, 2018. This plan is made available to the public. Guam publishes the Annual Action Plan in summary form that describes the content and purpose of the plan in a newspaper of general circulation and online. Oral comments via public hearing and written comments received are recorded and will be published in the final version of the Plan. The public is given 45 days to comment on the proposed Annual Action Plan. The plan is then submitted to HUD for review and approval.

Guam received a total of 18 applications: 2 were submitted under HOME with a total request of \$2,248,643; 1 for the ESG program with a total request of \$234,000; and 15 applications were submitted under CDBG with a total request of \$11,519,924.

The Notice of the Proposed Use of CPD funds was made available starting June 12, 2018 to July 26, 2018. Advertisements on the proposed use of funds were published on June 12, 2018, July 12, 2018 and July 23, 2018. Guam held a public hearing on July 12, 2018 for persons interested in providing oral comments. 34 individuals representing seven organizations attended the hearing to provide oral statements in support of the proposed use of funds. Guam received 10 written comments in support of funded projects. The written statements are included in the appendix.

**Citizen Participation Outreach**

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Public Hearing	Non-targeted/broad community	NOFA Announcement- Guam announced the availability of CPD funds on Feb. 2, 2018. Guam published 3 notices on Feb. 2, 2018, Feb. 21, 2018 and March 29, 2018. An application briefing was held on Feb. 22, 2018 at the Sinajana Community Center. The deadline to submit applications was 4PM on April 5, 2018.	NOFA Announcement- Guam received a total of 18 applications: 15 under CDBG, 1 under ESG and 2 under HOME. HUD announced the following funding allocations for FY2018: \$235,382 for ESG; \$3,096,003 for CDBG; and \$1,073,432 for HOME.	Guam accepted all comments during the NOFA announcement period.	www.ghura.org www.postguam.com

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
2	Internet Outreach	Non-targeted/broad community	Guam posted the NOFA Announcement on the GHURA website beginning Feb. 2, 2018. GHURA promoted the availability of technical assistance in person, via email or through telephone.	Guam received one request for TA.	Guam has accepted all comments during the NOFA announcement period.	www.ghura.org
3	Public Hearing	Non-targeted/broad community	GHURA scheduled a public hearing on July 12, 2018 at 10AM.	There were 34 people in attendance. Written testimony was provided by 10 individuals. Local media was also in attendance.	Guam did not reject any comments during the public hearing. Written statements are included in the appendix.	www.ghura.org

**Table 4 – Citizen Participation Outreach**





## Expected Resources

### AP-15 Expected Resources – 91.220(c)(1,2)

#### Introduction

This Action Plan year, Guam will receive \$4,404,817 in CPD funds. Of that, \$3,096,003 are CDBG funds, \$1,073,432 are HOME funds, and \$235,382 are ESG funds. Guam will use the available CPD funds as follows:

Community Development Block Grant - \$3,096,003

Public Services: 10%

Public Facilities and Improvement: 70%

Planning and Administration: 20%

Home Investment Partnerships Program - \$1,073,432

Homeownership: 85%

Planning and Administration: 15%

Emergency Solutions Grant - \$235,382

Rapid Rehousing and Homeless Prevention Services: 92.5%

Administration: 7.5%

#### Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	3,096,003	0	0	3,096,003	0	This Action Plan year, Guam will use CDBG funds for two public facilities and improvement activities, public services programs and administration and planning.
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	1,073,432	0	0	1,073,432	0	This Action Plan year, Guam will use HOME funds for acquisition of 10 lots, homebuyer assistance for one household, and administration and planning.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	235,382	0	0	235,382	0	This Action Plan year, Guam will use ESG funds to continue providing rapid rehousing, homeless prevention, housing relocation and stabilization services, and administration.

Table 5 - Expected Resources – Priority Table

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

In addition to the CPD allocation, Guam will administer \$1,096,776 in Continuum of Care Program funds for the operation of various permanent supportive housing programs, a planning grant and the homeless database.

Sub-recipients of PY2019 funding also receive funding from the following sources:

- U.S. Dept. of Interior
- U.S. Probation Office

Guam Behavioral Health and Wellness Center

Guam Mayors Council – Appropriation for Public Safety and Social Education  
Donations, Contributions, Program Income

**If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

Asan Community Redevelopment Plan

The Asan Community Redevelopment Plan was prepared in accordance with the provisions of Title I of the Housing and Community Development Act of 1974, pursuant to Public Law 135 of the Sixth Guam Legislature and approved by the Fourteenth Guam Legislature on October 14, 1977. The plan involved the acquisition of residential and commercial properties, demolition, rehabilitation and reconstruction of residential and community facilities and upgrading of the infrastructure systems. The plan resulted in improved housing conditions, affordable housing, improved infrastructure systems and development of a land-use plan for the project area.

Although the duration of the plan was set for 40 years with the expiration on November 10, 2017, GHURA Board of Commissioners extended the plan for an additional year to accommodate the residential reservation holders who for various reasons were not able to execute the requirements prior to the deadline. The deadline is now November 9, 2018.

**Discussion**

Public Facilities and Improvement

This Action Plan year, Guam will use \$3,096,003 of entitlement funds for the following public facilities projects: 1) Sinajana Mayor's Office – Central Community Arts Hall and 2) The Salvation Army – Residential Treatment Center for Women. The Central Community Arts Hall will serve an area where at least 51% of the persons served are low- and moderate-income persons. The Residential Treatment Center will serve a limited clientele where at least 51% of the persons served are low- and moderate-income persons. The priority need addressed is Non-Housing Community Development.

Sustain Affordable Housing Stock

This Action Plan year, Guam will utilize \$1,073,432 in HOME funds to construct homes for low- and moderate-income families. Guam is proposing to construct 1 home for Habitat for Humanity and acquire and develop 10 lots for the Mutual Self-Help housing program.

Community Enhancement

This Action Year, Guam will use CDBG and ESG funds to enhance the lives of homeless persons, special needs persons, and low- and moderate-income individuals. The following projects will meet the goal of Community Enhancement:

The Opportunity Initiative, Homeless Management Information System, Lighthouse Recovery Center, Family Services Center, and Kurason YSengsong.

## Annual Goals and Objectives

### AP-20 Annual Goals and Objectives

#### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Public Facilities and Improvement	2015	2019	Non-Housing Community Development	Rehabilitation/Upgrade of the Astumbo Gym Rehabilitation/Upgrade of the Yigo Gym	Non-housing Community Development	CDBG: \$3,096,003	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 28061 Persons Assisted
2	Sustain Affordable Housing Stock	2015	2019	Affordable Housing	Rehabilitation/Upgrade of the Astumbo Gym Rehabilitation/Upgrade of the Yigo Gym	Affordable Housing	HOME: \$1,073,432	Homeowner Housing Added: 11 Household Housing Unit
3	Community Enhancement	2015	2019	Homeless Non-Homeless Special Needs	Rehabilitation/Upgrade of the Astumbo Gym Rehabilitation/Upgrade of the Yigo Gym	Homelessness Non-homeless Special Needs Non-housing Community Development	CDBG: \$306,854	Public service activities other than Low/Moderate Income Housing Benefit: 1823 Persons Assisted Public service activities for Low/Moderate Income Housing Benefit: 55 Households Assisted

Table 6 – Goals Summary

## Goal Descriptions

1	<b>Goal Name</b>	Public Facilities and Improvement
	<b>Goal Description</b>	This Action Plan year, Guam will use \$3,096,003 of entitlement funds for the following public facilities projects: 1) Sinajana Mayor’s Office – Central Community Arts Hall and 2) The Salvation Army – Residential Treatment Center for Women. The Central Community Arts Hall will serve the central area of Guam wherein 53.6% of the population qualifies as LMI individuals. The Residential Treatment Center will serve a limited clientele where at least 51% of the persons served are low- and moderate-income persons. The priority need addressed is Non-Housing Community Development.
2	<b>Goal Name</b>	Sustain Affordable Housing Stock
	<b>Goal Description</b>	This Action Plan year, Guam will utilize \$1,073,432 in HOME funds to construct homes for low- and moderate-income families. Guam is proposing to construct 1 home for Habitat for Humanity and acquire and develop 10 lots for the Mutual Self-Help housing program.
3	<b>Goal Name</b>	Community Enhancement
	<b>Goal Description</b>	This Action Year, Guam will use CDBG and ESG funds to enhance the lives of homeless persons, special needs persons, and low- and moderate-income individuals. The following projects will meet the goal of Community Enhancement: The Opportunity Initiative, Homeless Management Information System, Lighthouse Recovery Center, Family Services Center, and Kurason YSengsong.

## Projects

### AP-35 Projects – 91.220(d)

#### Introduction

Guam selected the PY2018 projects based on the capacity to serve low- and moderate-income persons on Guam and the ability of sub-recipients to sustain operations of their respective programs.

#### Public Facilities and Improvement

This Action Plan year, Guam will use \$3,096,003 of entitlement funds for the following public facilities projects: 1) Sinajana Mayor's Office – Central Community Arts Hall and 2) The Salvation Army – Residential Treatment Center for Women. The Central Community Arts Hall will serve the central area of Guam where 53.6% of the population served qualify as low- and moderate-income persons. Central Guam comprises the villages of Mongmong-Toto-Maite, Hagatna, Agana Heights, Mangilao, Barrigada, Ordot-Chalan Pago, Yona, Asan-Maina and Sinajana. The Residential Treatment Center will serve a limited clientele where at least 51% of the persons served are low- and moderate-income persons. The priority need addressed is Non-Housing Community Development.

#### Sustain Affordable Housing Stock

This Action Plan year, Guam will utilize \$1,073,432 in HOME funds to construct homes for low- and moderate-income families. Guam is proposing to construct 1 home for Habitat for Humanity and acquire and develop 10 lots for the Mutual Self-Help housing program.

#### Community Enhancement

This Action Year, Guam will use CDBG and ESG funds to enhance the lives of homeless persons, special needs persons, and low- and moderate-income individuals. The following projects will meet the goal of Community Enhancement: The Opportunity Initiative, Homeless Management Information System, Lighthouse Recovery Center, Family Services Center, and Kurason YSengsong.

#### Projects

#	Project Name
1	Central Community Arts Hall
2	Residential Treatment Center for Women
3	The Opportunity Initiative 2018
4	Homeless Management Information System
5	Lighthouse Recovery Center
6	Family Services Center/One-Stop Homeless Assistance Center
7	Kurason YSengsong



#	Project Name
8	CDBG Administration
9	CDBG Planning
10	Building Hopes, Home and Community - Phase III
11	Tai Village Mutual Self-Help Homes - Phase I
12	HOME Administration
13	Homeless Prevention and Rapid Rehousing Services/Administration and Planning

**Table 7 - Project Information**

**Describe the reasons for allocation priorities and any obstacles to addressing underserved needs**

After conducting outreach efforts to promote the CPD funding opportunity, Guam received a total of 18 applications with funding requests in excess of \$14 million. A summary of applications is as follows: 2 for HOME funds; 8 for CDBG Public Facilities and Infrastructure funds; 7 for Public Services and 1 for ESG funds. In considering projects for Public Facilities, Guam evaluated projects based on cost and feasibility of completing a project within one funding cycle. Guam also took into consideration efforts of Guam’s Dept. of Parks and Recreation. Because the Parks agency is overseeing the rehabilitation and construction of multiple recreation centers throughout the island, Guam turned its attention to other priorities. Guam also examined the financial viability of programs and the ability of subrecipients to sustain facilities using other leveraged resources once construction was completed.

**AP-38 Project Summary**  
**Project Summary Information**

1	<b>Project Name</b>	Central Community Arts Hall
	<b>Target Area</b>	
	<b>Goals Supported</b>	
	<b>Needs Addressed</b>	
	<b>Funding</b>	CDBG: \$769,949
	<b>Description</b>	CDBG funds will be used in the construction of a 150-seat lecture/theater-style building that will include a 20 x 30-ft. stage.
	<b>Target Date</b>	9/30/2023
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	The project will serve LMI populations residing in the central villages of Guam including Sinajana, Mongmong-Toto-Maite, Barrigada, Yona, Mangilao, Hagatna, Agan Heights, Ordot-Chalan Pago, and Asan-Maina. Collectively, 53.6% of the area qualifies as LMI individuals. It is estimated that 28,004 individuals will be served by the project annually.
	<b>Location Description</b>	Tract 232, Block 10, Lot 27
	<b>Planned Activities</b>	CDBG funds will be used in the construction of a public facility, which is eligible under Public Facilities and Improvement, 24 CFR 570.201(c). The project qualifies under CDBG's national objective of LMA or area benefit, 24 CFR 570.208(a)(1)(i).
2	<b>Project Name</b>	Residential Treatment Center for Women
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Facilities and Improvement
	<b>Needs Addressed</b>	Non-housing Community Development
	<b>Funding</b>	CDBG: \$1,400,000
	<b>Description</b>	CDBG funds will be used to construct a 14-bed facility for women who are undergoing treatment for substance abuse disorder. The facility will feature additional space to be used for trainings and other out-patient services.
	<b>Target Date</b>	9/30/2023
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Approximately 60 individuals will be served by this project annually. 57 of the women, reflecting 95% of the total population, admitted to treatment will qualify as low- and moderate-income individuals.
	<b>Location Description</b>	155003 Corsair Avenue, Tiyan, Guam, 96913.

	<b>Planned Activities</b>	Construction will consist of a 14-bed facility to include common spaces and additional training rooms for outpatient services. The facility will accommodate treatment for women with substance use disorder, where 95% of clients will be low to moderate income. The residential program will allow for 4-9 month stays, as well as outpatient services. The activity is eligible under Public Facilities and Improvement, 24 CFR 570.201(c). The project also meets the national objective of limited clientele or LMC, as defined under 24 CFR 570.208(a)(2)(i)(B).
<b>3</b>	<b>Project Name</b>	The Opportunity Initiative 2018
	<b>Target Area</b>	
	<b>Goals Supported</b>	Community Enhancement
	<b>Needs Addressed</b>	Non-housing Community Development
	<b>Funding</b>	CDBG: \$45,000
	<b>Description</b>	Big Brothers Big Sisters of Guam will provide workforce development training, jobs assistance and youth and family empowerment activities in neighborhoods with predominantly low- and moderate-income families.
	<b>Target Date</b>	9/30/2019
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	An estimated 200 individuals who qualify as low- and moderate-income families will participate in the proposed activities.
	<b>Location Description</b>	Project sites include neighborhoods in Yona, Umatac, Agat, Merizo, Mongmong, Toto Gardens; the Guam Facilities Foundation housing projects in Dededo, Yigo and Tamuning, and Dept. of Youth Affairs youth centers.
<b>Planned Activities</b>	Planned activities include engaging LMI families to participate in curriculum-based programs to increase economic and educational opportunities. Activities include workplace and financial readiness classes, family enrichment programming and outdoor youth activities. An estimated 200 LMI participants will be serviced through these programs. The proposed activities meet the regulatory requirements stated in 24CFR 570.201(e) under Public Services. This project meets the CDBG national objective of limited clientele, as defined under 24 CFR 570.208(a)(2)(i)(B).	
<b>4</b>	<b>Project Name</b>	Homeless Management Information System
	<b>Target Area</b>	

	<b>Goals Supported</b>	Community Enhancement
	<b>Needs Addressed</b>	Homelessness Non-homeless Special Needs
	<b>Funding</b>	CDBG: \$29,286
	<b>Description</b>	Funds will support The Salvation Army's Homeless Management Information System cash match requirement for its Continuum of Care Program grant. HMIS is utilized by various homeless service providers to store client level information of the persons served through the homeless programs. The HMIS is a mandated program for all CoC-funded programs and is responsible for collecting data that is reflected on mandated reports.
	<b>Target Date</b>	9/30/2019
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	The database will capture data of 1,168 individuals in approximately 555 households. Numerous service providers who assist homeless individuals will have access to the database.
	<b>Location Description</b>	The Salvation Army, located at 155003 Corsair Ave., Tiyan, Guam, will manage the database. Other users around the island will have access to the online tool.
	<b>Planned Activities</b>	The funds will go toward a cash match requirement for Salvation Army's Continuum of Care grant. Proposed activities meet the CDBG's regulatory requirement for public services under 24 CFR 570.201(e). The project also meets the CDBG national objective of limited clientele, as stated in 24 CFR 570.208(a)(2)(i)(A). An estimated 1,168 individuals will benefit from the HMIS, or approximately 555 households.
5	<b>Project Name</b>	Lighthouse Recovery Center
	<b>Target Area</b>	
	<b>Goals Supported</b>	Community Enhancement
	<b>Needs Addressed</b>	Homelessness Non-homeless Special Needs
	<b>Funding</b>	CDBG: \$177,568
	<b>Description</b>	Funds will support The Salvation Army's Lighthouse Recovery Center. This will include operational costs for transitional and supportive housing programs and outpatient services to homeless, no-to-low/moderate income and at-risk for homeless men seeking recovery from substance abuse.

	<b>Target Date</b>	9/30/2019
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	180 individuals who are income-eligible will benefit from services offered through the Lighthouse Recovery Center.
	<b>Location Description</b>	Program services will be offered at the Lighthouse Recover Center located at 155003 Corsair Ave., Tiyan, Guam.
	<b>Planned Activities</b>	The Lighthouse Recover Center provides transitional and supportive housing.
6	<b>Project Name</b>	Family Services Center/One-Stop Homeless Assistance Center
	<b>Target Area</b>	
	<b>Goals Supported</b>	Community Enhancement
	<b>Needs Addressed</b>	Homelessness Non-homeless Special Needs
	<b>Funding</b>	CDBG: \$30,000
	<b>Description</b>	Funds will support The Salvation Army's Family Services Center's operational costs to administer services such as financial assistance, housing relocation, and stabilization. These services will be provided to individuals who are homeless or at-risk of becoming homeless.
	<b>Target Date</b>	9/30/2019
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	The project will serve 55 households whose members qualify as low- and moderate-income individuals.
	<b>Location Description</b>	The Family Services Center is located on the Salvation Army campus at 155003 Corsair Ave., Tiyan, Guam.
	<b>Planned Activities</b>	Funds will support the Family Services Center's operational costs to administer services under the Emergency Solutions Grant. Services include financial assistance and housing relocation and stabilization services to individuals and families who are homeless or at-risk of becoming homeless. The project qualifies as an eligible activity under Public Services, 24 CFR 570.201(e). The project meets the national objective of limited clientele as defined under 24 CFR 570.280(a)(2)(i)(B).
7	<b>Project Name</b>	Kurason YSengsong
	<b>Target Area</b>	

	<b>Goals Supported</b>	Community Enhancement
	<b>Needs Addressed</b>	Non-housing Community Development Non-homeless Special Needs
	<b>Funding</b>	CDBG: \$25,000
	<b>Description</b>	Funds will be utilized to provide public service activities to include youth programming and leadership and development activities, community engagement and development, and educational and recreational programs. CDBG funds will allow the Ayuda Foundation to serve more families and increase educational and recreational activities to the community of Dededo.
	<b>Target Date</b>	9/30/2019
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	A total of 400 individuals is estimated to benefit from this service of which 275 are LMI individuals.
	<b>Location Description</b>	Services will be offered at the Island Girl Power facility located at #359 Ysengsong Rd., Dededo, Guam 96929.
	<b>Planned Activities</b>	Funds will be utilized as operational support for this project to provide public service activities to include youth leadership and development activities, community outreach, community gardens, and educational and recreational programs. The project qualifies as an eligible activity under Public Services, 24 CFR 570.201(e). Additionally, this project meets the national objective of limited clientele as per 24 CFR 570.208(a)(2)(i)(B).
8	<b>Project Name</b>	CDBG Administration
	<b>Target Area</b>	
	<b>Goals Supported</b>	
	<b>Needs Addressed</b>	
	<b>Funding</b>	CDBG: \$309,600
	<b>Description</b>	Funds will pay for general administration and planning costs. GHURA administers the Consolidated Plan under the general direction of the Governor of Guam. As grants manager, GHURA monitors projects through reports, site visits, and payment requests. GHURA ensures that activities are in compliance with CDBG requirements. The activities proposed meet CDBG's regulatory requirements as stipulated in 24 CFR 570.206 - Program Administration Costs.
	<b>Target Date</b>	9/30/2019

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	N/A
	<b>Location Description</b>	General administrative and planning activities will be conducted out of GHURA's Community Planning and Development Office located at 117 Bien Venida Avenue, Sinajana, Guam 96910.
	<b>Planned Activities</b>	Guam will administer the activities of the CDBG-funded projects. GHURA will assess the feasibility of housing, public services, economic development and other activities. GHURA will conduct necessary studies to determine the feasibility of proposed land use.
9	<b>Project Name</b>	CDBG Planning
	<b>Target Area</b>	
	<b>Goals Supported</b>	
	<b>Needs Addressed</b>	
	<b>Funding</b>	CDBG: \$309,600
	<b>Description</b>	Funds will pay for general administrative and planning costs. GHURA administers the Consolidated Plan under the general direction of the Governor of Guam. Guam monitors the implementation of the Consolidated Plan projects through reports, site visits, and the processing of payment requests. GHURA will also monitor activities for compliance with CPD requirements.
	<b>Target Date</b>	9/30/2019
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	N/A
	<b>Location Description</b>	General administrative and planning activities will be provided out of GHURA's Community Planning and Development office located at 117 Bien Venida Avenue, Sinajana, Guam 96910.



	<b>Planned Activities</b>	GHURA will update Guam's 5 Year Consolidated Plan as needed and produce the Annual Action Plan report and the Consolidated Annual Performance and Evaluation Report (CAPER). GHURA will assess public services, economic development, housing and other development activities. GHURA will conduct environmental reviews, housing studies and historic preservation studies to determine feasibility of land use proposals. GHURA will also conduct fair housing education and outreach. The activities proposed for this project meet CDBG's regulatory requirements as stipulated in 24 CFR 570.206- Program Administrative costs.
<b>10</b>	<b>Project Name</b>	Building Hopes, Home and Community - Phase III
	<b>Target Area</b>	
	<b>Goals Supported</b>	Sustain Affordable Housing Stock
	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	CDBG: \$199,000
	<b>Description</b>	Funds will be used to construct one single-family home for an income eligible family.
	<b>Target Date</b>	9/30/2019
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	1 LMI household will benefit from this project.
	<b>Location Description</b>	Tract 3531 Block 2, Lot 47
	<b>Planned Activities</b>	Habitat for Humanity of Guam will acquire and construct housing for low- and moderate-income population. Activities include homeowner education and counseling. The activities proposed meet regulatory requirements as stipulated under 24 CFR 92.205(a)(1) and 24 CFR 92.205(a)(2) under eligible activities.
<b>11</b>	<b>Project Name</b>	Tai Village Mutual Self-Help Homes - Phase I
	<b>Target Area</b>	
	<b>Goals Supported</b>	Sustain Affordable Housing Stock
	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	HOME: \$713,418

	<b>Description</b>	CDBG funds will be used to acquire 10 lots to serve low-and moderate-income communities through the Mutual Self-Help program. This program helps very-low and low-income families to get clean and safe homes of their own in the village of Chalan Pago-Ordot, Guam.
	<b>Target Date</b>	9/30/2019
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	The project will assist 10 LMI households.
	<b>Location Description</b>	Tai Chalan Pago, Guam or Latitude: 13°26'7.28"N, Longitude: 144°47'28.33"E
	<b>Planned Activities</b>	The HOME grant, will fund the purchase of the lots, architectural services, surveying, topographic survey and clearing and grading for 10 single-family affordable homes.
<b>12</b>	<b>Project Name</b>	HOME Administration
	<b>Target Area</b>	
	<b>Goals Supported</b>	
	<b>Needs Addressed</b>	
	<b>Funding</b>	HOME: \$161,014
	<b>Description</b>	Funds will pay for general administration and planning costs of HOME projects.
	<b>Target Date</b>	9/30/2019
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	N/A
	<b>Location Description</b>	HOME administration will take place in GHURA's Main Office located on 117 Bien Venida Avenue, Sinajana, Guam 96910.
<b>Planned Activities</b>	Funds will pay for general administration and planning costs of HOME projects.	
<b>13</b>	<b>Project Name</b>	Homeless Prevention and Rapid Rehousing Services/Administration and Planning
	<b>Target Area</b>	
	<b>Goals Supported</b>	Community Enhancement

<b>Needs Addressed</b>	Homelessness Non-homeless Special Needs
<b>Funding</b>	ESG: \$235,382
<b>Description</b>	ESG funds will be used to provide housing relocation and stabilization services such as housing search and placement and other support services. GHURA, which serves as the grants manager, will monitor the project through reports, site visits, and payment requests. It will ensure compliance with ESG requirements. The proposed project meets the ConPlan priority #20 - Support the work of organizations that aim to reduce and end homelessness and #19- Support the work of organizations that provide services that sustain suitable living environments and enhance the quality of life of very-low and low-income individuals, and special needs populations.
<b>Target Date</b>	9/30/2019
<b>Estimate the number and type of families that will benefit from the proposed activities</b>	The project proposes to assist 15 households with homeless prevention services and 40 households with rapid re-housing services. Individuals assisted through this project must meet the ESG income guidelines which state that a household's income must not be more than 30% of Area Median Income. Those assisted with homeless prevention must meet HEARTH's definition of those at-risk for becoming homeless. Those assisted with rapid rehousing services must meet the HEARTH definition of homelessness. Income documentation is collected for all households assisted through ESG.
<b>Location Description</b>	The Family Services Center is located on the Salvation Army campus at 155003 Corsair Ave., Tiyan, Guam. General administrative and planning activities will be provided out of GHURA's CPD office located at 117 Bien Venida Avenue, Sinajana, Guam 96910.

	<p><b>Planned Activities</b></p>	<p>Family Services Center proposes to provide up to three months of short-term rental, deposits and utility assistance as well as up to 24 months of medium-term rental and utility assistance to households eligible to receive homelessness prevention and rapid re-housing services. Clients will work closely with a Case Worker to address challenges that led to the household's situation and will work with the household to create an agreeable plan of action to address the challenges. Case workers will address the following: housing search and placement, credit repair, and stability case management. Funds will also support payment of staff salaries providing these services.</p> <p>The activities meet the CDBG national objective of limited clientele, or LMC, as defined under 24 CFR 570.208(a)(2)(i)(B). The activities proposed through this project meet the Emergency Solutions Grant's regulatory requirements as stipulated in 24 CFR 576.103.</p> <p>Of the funds awarded, \$217,729 will be awarded to The Salvation Army's Family Services Center to provide homeless prevention and rapid re-housing services. Broken down, these funds will be budgeted to provide the following:</p> <ul style="list-style-type: none"> <li>· Homeless Prevention (Financial Assistance) - \$45,012</li> <li>· Homeless Prevention (Housing Relocation and Stabilization Services) - \$25,188</li> <li>· Rapid Re-Housing (Financial Assistance) - \$88,757</li> <li>· Rapid Re-Housing (Housing Relocation and Stabilization Services) - \$58,772</li> <li>· Guam will use ESG funds to cover the costs of administering the ESG program. - \$17,653</li> </ul>
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## **AP-50 Geographic Distribution – 91.220(f)**

### **Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed**

Census tracts in the appendix indicate the locations of proposed CPD-funded projects and activities that will take place in PY2018. Collectively, the service area meets the 51% threshold of serving a low- and moderate-income area.

Geographically, Guam elects to allocate its fund on the basis of regional, village, or neighborhood benefit. As per HUD’s LMI data, 65% of the island’s entire population is low-and moderate-income. For purposes of population density, the island meets the U.S. Dept. of Agriculture Office of Rural Development definition of a rural community. Guam as a small island community does not allocate its funds strictly geographically or to identified areas of minority concentration. Guam evaluates proposed projects against data derived from various sources, including the U.S. Census Bureau and HUD, area studies conducted by the Guam Bureau of Statistics and Plans in coordination with federal partners such as the U.S. Dept. of Health and Human Services and periodic reports such as the Guam Homeless Point-In-Time Count. Guam consults with constituents – government entities, nonprofit organizations, private sector representatives and individuals – to help identify neighborhoods and internal pockets of low and moderate income population concentration. These methods are used to evaluate proposed project activities to determine which will yield the greatest benefit to low and moderate-income individuals and communities.

With limited resources available, projects with the greatest impact of service to the needs of target populations and low-and moderate-income families and individuals are considered for funding. The projects proposed for funding under the CDBG program qualify as either an area benefit or limited clientele.

One Public Facilities and Infrastructure project funded under CDBG qualifies as an area benefit and the second qualifies under Limited Clientele. The projects proposed for HOME funding will not target a specific area but will allow for GHURA to construct single-family homes for purchase at an affordable price. Lastly, services provided under the Emergency Solutions Grant will assist low-and moderate-income persons island-wide who are homeless or at-risk for becoming homeless.

### **Geographic Distribution**

<b>Target Area</b>	<b>Percentage of Funds</b>
Rehabilitation/Upgrade of the Astumbo Gym	
Rehabilitation/Upgrade of the Yigo Gym	

**Table 8 - Geographic Distribution**

## **Rationale for the priorities for allocating investments geographically**

A project is funded if it meets the minimum threshold of being a 51% low- and moderate-income area. Projects must also demonstrate that they will have a positive impact to the neighborhood and/or show opportunities for economic development. Additionally, a project is also evaluated based on the sub-recipient's ability to maintain the project or facility, once completed.

## **Discussion**

Guam will continue the process of evaluating community needs to determine how best to use scarce resources. This includes reviewing data from various federal and local sources, consulting with stakeholders and offering opportunities for broader public participation.

## Affordable Housing

### AP-55 Affordable Housing – 91.220(g)

#### Introduction

The HOME program will provide affordable housing through two PY18 programs – the Tai Village Mutual Self-Help Homes project and Habitat for Humanity’s Building Hope, Homes and Community. Guam estimates that the PY18 projects will add 11 new units to Guam’s affordable housing inventory. Units will be sold to first-time homeowners who qualify with incomes at or below 80% Area Median Income (AMI). Guam also requested a substantial amendment to the PY2017 AAP for the Rehabilitation for Affordable Housing project. This project will add 14 units to the inventory of affordable housing for very-low to low-income individuals. The Salvation Army’s Family Services Center will serve an additional 55 households through their rental assistance programs.

One Year Goals for the Number of Households to be Supported	
Homeless	69
Non-Homeless	11
Special-Needs	0
Total	80

**Table 9 - One Year Goals for Affordable Housing by Support Requirement**

One Year Goals for the Number of Households Supported Through	
Rental Assistance	55
The Production of New Units	11
Rehab of Existing Units	14
Acquisition of Existing Units	0
Total	80

**Table 10 - One Year Goals for Affordable Housing by Support Type**

#### Discussion

HOME will focus efforts on mutual self-help programs and Habitat for Humanity Guam programs to increase the inventory of affordable homes.

## **AP-60 Public Housing – 91.220(h)**

### **Introduction**

Guam's public housing program plays a key role in addressing affordable housing needs. In the upcoming year, GHURA plans to complete several modernization projects as well as enforce its smoke-free policy throughout its properties.

### **Actions planned during the next year to address the needs to public housing**

Guam has identified the following activities to serve the needs of the island's public housing residents:

Public housing officially became smoke-free on July 30, 2018. Leading up to that date, the public housing staff has been promoting the new policy among tenants and conducting outreaches to share resources on smoking cessation programs. AMP staff gradually rolled out expectations for the enforcement of the new policy and disseminated information through the Residential Advisory Boards. Additional programming to enforce the new policy will continue in the new program year.

GHURA will continue ongoing plans to modernize units that are in need of major renovation work. Through the Capital Fund Program, improvements to obsolete electrical systems and aging sewer and water lines will be addressed.

The PY2018 plan includes funding for Public Services programs targeting residents of public housing. This includes family enrichment programs, jobs assistance, youth leadership programs and financial literacy services.

The Family Self-Sufficiency (FSS) program continues to recruit participants in its program to guide families on asset development and self-sufficiency. The FSS program encourages public housing residents and Section 8 tenants to seek home ownership. Similarly, the Resident Opportunities and Self-Sufficiency program or ROSS program will engage 60 individuals in the next year. The program coordinates support services for the elderly and individuals with disabilities. Additional services to include health and nutrition workshops and recreational programs such as community gardens will continue into the next program year.

An added service of Housing Counseling was included among services offered to families interested in learning more about successful tenancy or homeownership. Stepped-up efforts to recruit participants in housing counseling is anticipated in the upcoming year.

### **Actions to encourage public housing residents to become more involved in management and participate in homeownership**

The Family Self-Sufficiency program helps encourage public housing residents and Section 8 tenants



seek home ownership. The program offers guidance on how to increase financial assets and capability through classes, coaching and case management. In the next year, Guam's FSS program set a goal of serving 140 individuals. This includes 115 current clients from Section 8 and 25 clients from Public Housing continuing for another year. Activities offered through FSS include job training, participation in job fairs, and courses on credit, budgeting and pathways to homeownership. The FSS also provides a financial incentive for participants. This is the form of an escrow savings account that helps participants build savings or help cover cost of key services.

In the upcoming program year, Guam will work toward becoming a HUD-certified housing counseling agency. Through the Housing Counseling program, Guam aims to assist more public housing residents achieve their goals of home ownership.

**If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance**

N/A

**Discussion**

Guam's Public Housing Authority intends to pursue other capital grant programs such as the Capital Fund Financing Program to fund future renovations and upgrades of public housing.

## **AP-65 Homeless and Other Special Needs Activities – 91.220(i)**

### **Introduction**

The Guam Homeless Coalition (GHC) and GHURA work collaboratively to improve homeless programs by enhancing data collection, ensuring more individuals are served despite limited resources, and increasing coordination among service providers. In the past three years, Guam has seen a gradual decline in the number of homeless individuals accounted for through the Point-In-Time (PIT) Count.

### **Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including**

#### **Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

The following actions have been adopted to reduce and end homelessness:

- The Guam Homeless Coalition regularly engages new groups and individuals to formally join the Coalition and participate in activities and outreaches to homeless persons;
- The GHC actively recruits organizations and agencies to use the HMIS; GHC provides trainings and refresher courses on how to use the database to improve assessments of homeless persons;
- Youth-serving organizations, together with the GHC, meet regularly to strategize on improving data and services for unaccompanied homeless youth. Proposed activities for the new program year include conducting a youth-specific PIT count and inviting formerly homeless youth to join the GHC.
- The GHC plans to leverage social media tools to better engage service providers as well as homeless individuals.
- To improve on the PIT Count, the GHC enacted several new practices: a) GHC enlisted the assistance of additional bilingual interpreters to assist with enumeration; b) the GHC refined its PIT Count orientation to provide new enumerators with more in-depth training; and c) the GHC expanded the PIT count to include evening and morning hours. Moving forward, these best practices will be included.
- Guam will continue to work closely with programs funded by the CoC that include the following for PY18: Y’Jahame, Homeless Management Information System, Housing First, and Guma Hinemlo.

#### **Addressing the emergency shelter and transitional housing needs of homeless persons**

The CoC continues to fund programs that provide emergency shelter and transitional housing for homeless persons. Furthermore, the ESG program will fund the Family Services Center that will assist up to 55 households in the upcoming year. Guam is also involved in ongoing discussions with partner government agencies in developing a drop-in center for homeless individuals. While the project remains

in the planning phase, Guam continues to provide guidance and expertise on the subject.

The annual Point-In-Time (PIT) Count continues to provide critical information about the needs of homeless persons. The PIT Count provides an opportunity to conduct referrals, but is also an opportunity to provide much needed information on service gaps and general trends affecting this population.

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

Guam is actively seeking to expand its assistance to homeless individuals, particularly those with disabilities and with children. Guam's Public Housing Authority aims to increase the number of vouchers that prioritize families and individuals with disabilities.

Based on recent PIT counts, the CoC has reported a decline in the homeless population for the past three years. A contributing factor to the steady decrease can be attributed to the targeted efforts of the CoC to provide housing placement using ESG assistance initially, and then concentrating client efforts to seek gainful employment and/or improve earnings.

Additionally, the Guam Department of Education has committed resources to support homeless families to ensure school-age children are enrolled and attending classes, including monitoring absenteeism of children. Social Workers are part of the team composition assigned to specific geographic sites and provide case management and necessary support services to ensure the academic success of homeless children while permanent housing solutions are being developed.

During the current program year, Guam substantially amended its PY2017 Annual Action Plan to include reprogramming funds for the rehabilitation of a structure to be used for affordable housing. Guam also substantially amended its plan to include construction of transitional housing. These projects will increase access to affordable housing for recently homeless families.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.**

Under HUD's regulatory requirements, persons who have exited from institutional settings are not eligible for CoC-funded housing programs or services if they have resided in these institutional settings for more than 90 days. Therefore, the Guam Behavioral Health and Wellness Center, the Department of Corrections (DOC), Guam Memorial Hospital Authority (GMHA), the Dept. of Public Health and Social Services, and the Department of Youth Affairs (DYA) are responsible for coordinating and identifying permanent housing according to their respective discharge policies.

To address individuals at risk of homelessness, Guam's PHA administers 175 Mainstream vouchers to assist individuals with disabilities, and 133 Family Unification Program vouchers to assist eligible youths exiting institutions. Guam's PHA is seeking to increase the number of vouchers for the Mainstream and Family Unification programs for the next fiscal year.

## **Discussion**

Member organizations of the CoC remain the primary institutions offering assistance to homeless individuals. The CoC continues to track participants at least six months upon exit of shelters or until they acquire housing stability. The CoC member organizations also collaborate to ensure clients are housed and receive mainstream services. Participants' challenges and accomplishments are reported at the CoC monthly meetings. The CoC has piloted a phased-in approach to tenant share of rent payments and utilities through short-term assistance. Quarterly reassessments have been implemented to monitor the progress of the client and identify potential issues that could affect a client's progress. When a client exits the programs, aftercare services are provided for 6 months to ensure stability of the client's situation.

## **AP-75 Barriers to affordable housing – 91.220(j)**

### **Introduction:**

The 2015-2019 Consolidated Plan documents the barriers to constructing and acquiring affordable housing. They remain relevant today. Other persistent issues affecting access to affordable housing include:

Aging Homes - Guam's public housing is aging with homes constructed between 27 to 47 years ago. Units identified for modernization require the unit to become or remain vacant to accomplish the necessary improvements.

Market Conditions – Guam's housing market continues to pick up. It was reported in 2017 that the median price of a home increased from \$200,000 to \$225,000 in the past two years.

Lack of Skilled Labor in the Construction Sector – Guam's construction industry continues to struggle with a shortage of skilled labor following U.S. Citizenship and Immigration Services denial of H-2B visa applications from 2015 through 2018.

### **Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

In the new program year, Guam will take steps to conduct a follow-up study to the 2011 Analysis of Impediments to Fair Housing Choice. The study will provide an update on the previous barriers identified that include: 1) Difficulty Enforcing Fair Housing (FH) Laws Due to Guam's Landlord and Tenant Code; 2) Guam's Fair Housing Law Not Substantially Equivalent to Federal Fair Housing Law; 3) The Lack of a Fair Housing Enforcement Organization on Guam; 4) The Public's Lack of Understanding the Complaints System; and 5) Difficulty Understanding Fair Housing Laws, Rights and Resources.

Barriers to affordable housing that were previously identified continue to hold true. Chief among the barriers to affordable housing is the ongoing labor shortage in Guam's construction industry. Guam's construction industry has traditionally relied on foreign labor for skilled and semi-skilled tradesmen. In 2016, a shift in the processing of visas for temporary alien workers under the H-2B visa program has resulted in the reduction of approved visas, leading to a dire labor shortage of construction workers for Guam and higher construction costs. While approvals for the visas have begun in May 2018, those visas are specific to laborers for the construction of military projects. Guam lawmakers continue to advocate for the approval of visas for civilian projects.

Despite these impediments, Guam continues to work to reduce the barriers to affordable housing

through the management of several programs aimed to assist individuals acquire and maintain affordable housing. These are primarily education programs offered through the Family Self-Sufficiency program and the newly begun Housing Counseling program.

**Discussion:**

Guam's lawmakers continue to pursue legal and political resolutions to the H2B visa situation.

In the next program year, Guam will facilitate learning opportunities on fair housing topics together with private sector partners to improve access to affordable housing.

## **AP-85 Other Actions – 91.220(k)**

### **Introduction:**

This program year, Guam will continue to take actions toward achieving the goals established in the ConPlan. This will entail engaging community partners who provide public services for LMI populations, increasing institutional capacity to keep pace with latest trends in housing and community development, and ensuring the availability of affordable and safe housing.

### **Actions planned to address obstacles to meeting underserved needs**

This Action Plan year, Guam plans to address obstacles to meeting underserved needs through the following identified projects:

The housing needs and supportive service needs of persons with alcohol and other substance abuse disorders will be addressed with the proposed Rehabilitation and Treatment Center for Women project. Support for organizations that provide services that sustain suitable living environments and enhance the quality of life of very-low and low-income individuals, and special needs populations will be addressed with the funding of the following public services programs: The Opportunity Initiative 2018, Kurason YSengsong, Lighthouse Recovery Center, Homeless Management Information System, and Family Services Center. Support for organizations that aim to reduce and end homelessness will be addressed through the funding of the Family Services Center.

### **Actions planned to foster and maintain affordable housing**

In the PY2018 Action Plan year, Guam plans to foster and maintain affordable housing by:

1. Administering Public Housing and Housing Choice Voucher/Section 8 programs;
2. Administering the Low-Income Housing Tax Credit (LIHTC) program to construct affordable rental units. In 2018, the Internal Revenue Service allocated Guam \$3.1 million in tax credits to address its affordable housing needs. To ensure LIHTC awardees maintain their tax credits and remain in compliance with IRS regulations, Guam regularly conducts audits and Uniform Physical Condition Standards inspections;
3. Administering the Continuum of Care's Housing First Rental Assistance program, Empowered Together, Y Jahame, and Guma Hinemlo programs;
4. Administering the Renaissance Rental affordable housing programs; and
5. Administering the Homeowner Rehabilitation Loan Program.

Guam will continue to address the following Decent Housing Priorities as defined in the Five-Year Consolidated Plan (2015 – 2019):

- Acquire, construct, rehabilitate, or convert structures for use as housing for special needs populations and low and moderate-income populations;

- Finance the acquisition, rehabilitation, construction, or conversion of structures for use as affordable rental housing or for eligible homebuyers; and
- Support financing programs that sustain the stock of affordable housing.

### **Actions planned to reduce lead-based paint hazards**

Guam plans to reduce lead-based paint hazard in the upcoming program year includes the following actions:

1. Conducting regular Housing Quality Standard (HQS) and Uniform Physical Condition Standards (UPSC) for Guam's HUD assisted units.
2. Continue to administer the Homeowner Rehabilitation Loan Program that identifies the needs of low-income homeowners whose homes are constructed prior to 1980 that may require lead-based paint testing and mitigation.
3. Continue to inform families with children 5 years and younger of the hazards of lead-based paint poisoning.

Guam continues to ensure compliance with Federal and Local statues concerning lead based paint. Guam contractors are required to comply with 40 CFR Part 745. The federal law requires contractors performing renovation, repair and painting projects that disturb lead-based paint in homes, child care facilities and schools built before 1978 to be certified and to follow specific work practices to prevent lead contamination. Guam continues to address the dangers of lead-based paint in existing and future housing by facilitating the availability of information to homeowners and homebuyers of all income levels. Guam ensures that procedures are implemented to provide information to families and individuals on the dangers of lead-based paint before they commence the search for rental housing. GHURA maintains an allocation of approximately 2,500 housing vouchers under the Housing Choice Voucher Program (HCVP). New HCVP tenants attend an initial briefing as part of their entrance into the program. Participants are instructed on the hazards of lead-based paint and provided HUD-approved materials on the subject. HCVP building inspectors conduct lead-based paint inspections to ensure safety compliance prior to permitting occupancy for any individual or family participating in the program. An equivalent process is maintained for the 750 units of Public Housing (PH) administered by GHURA. PH administration is mandated to comply with all federal laws regarding the operation and upkeep of units receiving federal funds. The Housing First Voucher Program (HFVP) and Aftercare Housing Program (AHP) are tenant-based voucher programs for individuals with disabilities in need of rental housing assistance. The HFVP and AHP mirrors the compliance monitoring activities of the HCVP to ensure safety against the hazards of lead-based paint of its program participant voucher recipients.

Additionally, participants in the Family Support Services receive information on lead-based paint, its hazards, and testing and mitigation procedures. The information is available through programs offered by the FSS's monthly "Renters 101" workshops, informational dialogue, and data and reading material



on the topic.

### **Actions planned to reduce the number of poverty-level families**

Guam plans to reduce the number of poverty-level families by:

1. Supporting organizations that provide services that sustain suitable living environments and enhance the quality of life of very-low income individuals, and special needs populations;
2. Supporting organizations that aim to reduce and end homelessness; and
3. Increasing the number of participants in self-sufficiency programs such as the Family Self-Sufficiency program offered through Section 8.

### **Actions planned to develop institutional structure**

Guam continues to be committed to enhancing and improving the institutional structure supporting the administration of Guam's Annual Action Plan. Routine review and assessment of policies, practices and management of CPD funded sub-recipients and grantees are performed to strengthen the processes and infrastructure utilized to administer and execute the activities of the ConPlan through each Annual Action Plan year. In PY2018, the primary areas for institutional strengthening include the following:

- To streamline processes and improve understanding of Guam procurement law, CPD and Public Housing staff is undergoing an intensive four-month module training on various topics covering procurement.
- CPD increased understanding of HOME programs by participating in the 4-part Webinar on Building HOME training series. The training aims to broaden skills of CPD staff on HOME activities, including homeowner and homebuyer, rental housing and tenant-based rental assistance.
- CPD will expand its Housing Counseling program in the new program year. As such, staff will be HUD-certified housing counselors and will undertake the additional trainings to provide guidance on housing affordability, financial management, homeownership and tenancy among other topics.
- CPD staff acquired certification in the Fundamentals of Low-Income Housing Tax Credit management to improve program compliance of a complex program. Training included how tax credits are calculated, monitoring and recapture, tenant eligibility and other relevant topics.
- Family Self-Sufficiency staff completed training on the Section 3 program, which will help enhance economic opportunities for all GHURA constituents.
- Sub-recipients and project sponsors will be afforded technical assistance and training in administering activities and projects funded by the various CPD grants. Planning and Fiscal staff will conduct

workshops, individual or organizational meetings, and trainings as necessary to afford sub-recipient and project sponsors the greatest assistance practicable.

### **Actions planned to enhance coordination between public and private housing and social service agencies**

Guam employs several strategies intended to increase connections between public housing, private housing and social service agencies. Guam collaborates with nonprofit organizations and social service agencies to provide support services. Guam will continue to serve on task forces and committees that include participation of public and private housing and social service agencies. Guam staff will continue its participation in the Guam Homeless Coalition, an island-wide effort to end homelessness. Guam will also continue to coordinate and participate in housing symposiums and other community outreach efforts.

### **Discussion:**

Guam continues to serve as a liaison between public and private housing agencies. The Guam Association of Realtors often collaborates with GHURA for trainings and conferences. Most recently, Guam helped orchestrate a course for real estate professionals on Fair Housing issues.

## Program Specific Requirements

### AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

#### Introduction:

The following address the specific program requirements for the Annual Action Plan. These programs include CDBG, HOME and ESG. Guam does not participate in HOPWA.

#### Community Development Block Grant Program (CDBG)

##### Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	14,000
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
<b>Total Program Income:</b>	<b>14,000</b>

#### Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	80.00%

**HOME Investment Partnership Program (HOME)**  
**Reference 24 CFR 91.220(l)(2)**

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

Guam does not intend to utilize other forms of investment beyond those identified in Section 92.205. This action plan year, funds will be utilized to support affordable housing through new construction and acquisition to assist first time homebuyers.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

Resale provisions for the Homebuyer program activities will be documented and recorded against each property sold to an eligible low/mod homebuyer through the recordation of a Declaration of Restrictive Covenant and the execution of a property specific HOME Agreement with each homebuyer. In accordance with 24 CFR 92.254, the homebuyer will acknowledge and agree that, if sale of the property occurs before the end of the affordability period, the home must be sold to another HOME eligible homebuyer at an affordable price. Under this provision, the affordable price will be stated to reflect that no more than 33% of the buyer's annual income be used for housing. The property shall only be used to provide affordable housing to a First Time Homebuyer who is a low to moderate income person, which is a person or a family that has a total Annual Gross Income that does not exceed eighty percent (80%) of the area's median income adjusted for family size as published by the U.S. Department of Housing and Urban Development (HUD), who occupies the Property as their principal residence. The original HOME assisted owner will be provided a fair return on investment. The investment is defined as the homeowner's original investment (i.e. down payment) plus any capital improvements, less the amount of deferred maintenance that does not meet HUD UPCS (Uniform Physical Condition Standards). The fair return on investment is the total of (1) homeowner's investment at time of sale (2) homeowner's investment multiplied by the percentage change in the Guam CPI from date of original purchase to date of sale.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

Affordability will be substantiated and the duration for affordability compliance enforced via resale provisions to be recorded against each of the properties sold under the Homebuyer program. The documentation method includes the recordation of a Deed Restriction and the executed of a property specific HOME Agreement with each homebuyer. Resale guidelines included in this document will dictate that, as set forth in 24 CFR §92.254(a)(4), the homebuyer shall agree to occupy the property as his/her principal residence for the affordability period imposed as apply to the resale provisions of the transaction.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

Guam does not intend to use HOME funds to refinance existing debt of any kind.

### **Emergency Solutions Grant (ESG) Reference 91.220(l)(4)**

1. Include written standards for providing ESG assistance (may include as attachment)

Guam has adopted a Standard Operating Procedures (SOP) for providing services through the Emergency Solutions Grant. The Salvation Army who has been the recipient of ESG funds since the inception of the program, has utilized this SOP as guidance for outlining the intake assessment process, determining eligibility for services, identifying the types of services available, and program requirements for duration of assistance provided.

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

Guam has successfully established a Coordinated Entry System Policy and Procedures. The purpose of establishing a Coordinated Entry process is to highlight the importance of making the process easy for homeless persons to access services, assess their needs, and prioritize their housing and service needs. The Coordinated Entry System Policy and Procedures is developed for all local CoC programs and the Emergency Solutions Grant (ESG) Rapid Re-Housing to be participants of this process and to adhere to the coordinated entry system set in place. CoC and ESG programs must utilize the Vulnerability Index (VI), the Service Prioritization Decision Assistance Tool (SPDAT), Version 2, to determine the level of chronic status as well as the medical vulnerability faced by homeless individuals and families. It also serves as an intake and case management tool. This standardized tool will identify the severity of needs rather than determining prioritization of housing

and services by a specific diagnosis or disability type. Households assessed with the greatest of needs are prioritized for any type of housing and homeless assistance available in the CoC, including transitional housing, permanent supportive housing, rapid re-housing, and other services.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

Existing service providers and other interested entities, members of the Guam Homeless Coalition, and the wider nonprofit community were informed on the ESG and its availability to Guam to address the needs of Homelessness Prevention and Rapid Re-Housing within our community.

Selection of applicants for funding was made based on the following:

- The applicant's history of providing effective supportive services to the homeless, and of successfully operating performance based grant-funded programs.
  - The applicant's effective coordination with organizations with the local continuum of care, to address identified gaps in services for the homeless and improve outcomes for participants.
  - The applicant's ability to move street or unsheltered homeless participants or shelter residents to permanent housing, and/or prevent homelessness for families and individuals who are at risk of homelessness.
4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

The Grantee is a State and, therefore, not subject to 576.405(a). However, under Guam's Continuum of Care, the Guam Homeless Coalition, a formerly homeless person serves on the Board. As an active member, this individual participates in policy and funding decisions. CoC-funded programs are also required to establish a homeless or formerly homeless participant in the policy and funding decisions as it pertains to the CoC-funded homeless program. These programs are monitored for compliance.

5. Describe performance standards for evaluating ESG.

GHURA has consulted and will continue to confer with the Guam Homeless Coalition regarding the performance standards for activities funded under ESG by discussing how best the HMIS system and how GHURA and the GHC can produce uniform reports for all prime recipients and provide detailed and improved reports for the ESG program. The consistency with the consolidated plan, Annual Progress Report, Annual Action Plan and CAPER, will be used as a guide for which performance

standards will be recorded, tracked and produced in monthly or quarterly reports. General performance standards such as the unduplicated number of persons or households prevented from becoming homeless, the unduplicated number of persons or households assisted from emergency shelters/streets into permanent housing, race, ethnicity, age, amount spent per sub-recipient and their timeliness of expenditure will be reported by HMIS and GHURA. Further assessments such as what worked using HUD funds, the most pressing needs for clients, barriers to housing, the connection of other mainstream resources and outcomes of families and individuals upon completion of a program will be reported.

Further, Guam has implemented its Coordinated Entry System (CES). The CES will assist the CoC in determining the ESG and CoC's effectiveness in addressing the waitlist for homeless who are seeking housing. Guam utilizes the ESG to assist homeless families who may not qualify for any of the CoC-funded programs. One of the conditions of CoC-funded programs is the requirement for a head of household to have a disability. Persons fleeing domestic violence, however, are exempt from the disability requirement. Under the ESG program, homeless persons do not have to meet any disability requirements. However, households who are assisted must show reasonable efforts to maintain their housing after their assistance has ended.

GHURA consults regularly with the Salvation Army, the sole subrecipient of ESG funds, on program compliance and performance standards.

