

RPE



U.S. Department of Housing and Urban Development

Honolulu Field Office – Region IX
1132 Bishop Street, Suite 1400
Honolulu, Hawaii 96813
www.hud.gov
espanol.hud.gov

May 18, 2015



ND

Mr. Michael J. Duenas
Executive Director
Guam Housing and Urban Renewal Authority
117 Bien Venida Avenue
Sinajana, Guam 96910

Dear Mr. Duenas:

SUBJECT: Substantial Amendment of PY 2013 & 2014 Annual Action Plans and CDBG Program Reprogramming

This letter is in response to Guam Housing and Urban Renewal Authority's (GHURA's) letter of April 30, 2015, informing HUD of the substantial amendment to the Action Plans of Program Year 2013 and 2014, and also the reprogramming of CDBG funds for the rehabilitations the Richard DeGracia Multipurpose Sports Field and the Agafa Gumas Community Recreational Facility. HUD has reviewed the substantial amendment and the reprogramming and acknowledges the reprogramming as identified in the below table.

Project No.	Activity Type	Project Name	Approved Project Budget	Amount Reprogrammed	Revised Approved Proj. Budget	Current IDIS Funded Amount
FROM:						
B-11-12 IDIS #675	Public Facilities and Improvements	Sagan Linahyan Rental Rehabilitation	\$600,000.00	\$8,873.24	\$591,126.76	\$600,000.00
B-12-01 IDIS #682	Public Services	Nurturing Neighborhood Networks	\$104,000.00	\$18,397.06	\$85,602.94	104,000.00
B-12-04 IDIS #692	Public Services	Lighthouse Recovery Center	\$184,000.00	\$5,834.64	\$178,165.36	\$184,000.00
B-12-06 IDIS #693	Public Facilities and Improvements	Emergency Receiving Home	\$1,353,806.00	\$20,612.45	\$1,333,193.55	\$1,353,806.00
B-12-07 IDIS #694	Public Facilities and Improvements	Kurason Ysengsong	\$450,000.00	\$109,393.89	\$340,606.11	\$450,000.00
B-13-01 IDIS #703	Public Facilities and Improvements	Kattan (Central Youth Resource Center)	\$1,676,879.00	\$119,349.49	\$1,557,259.51	\$1,676,879.00

Project No.	Activity Type	Project Name	Approved Project Budget	Amount Reprogrammed	Revised Approved Proj. Budget	Current IDIS Funded Amount
N/A (Available to Commit)		N/A (Available to Commit)	\$998,499.73 (available to commit)	\$2,446.07	\$996,053.66 (available to commit)	
Total Reprogrammed From Activities				\$284,906.84		

Project No.	Activity Type	Project Name	Approved Project Budget	Amount Reprogrammed	Revised Approved Project Budget	Current IDIS Funded Amount
TO:						
B-13-06 IDIS #713	Public Facilities and Improvements	Richard DeGracia Multipurpose Sports Field	\$450,000.00	\$164,906.84	\$614,906.84	\$450,000.00
B-14-05 IDIS #737	Public Facilities and Improvements	Rehab of the Agafa Gumas Recreational Facility	\$409,607.00	\$120,000.00	\$529,607.00	\$409,607.00
Total Reprogrammed To Activities				\$284,906.84		

Should you have any questions, please call Mr. Brian Johnson, Community Planning and Development Representative, at 808-457-4681.

Sincerely,

Mark A. Chandler
 Mark A. Chandler, Director
 Office of Community Planning
 and Development

cc:
 Ms. Katherine Taitano
 Chief Planner
 Guam Housing and
 Urban Renewal Authority
 117 Bien Venida Avenue
 Sinajana, Guam 96910



U.S. Department of Housing and Urban Development

Honolulu Field Office – Region IX
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SEP 20 2013

The Honorable Edward J.B. Calvo
Governor of Guam
Office of the Governor
P.O. Box 2950
Hagatna, GU 96932

Dear Governor Calvo:

SUBJECT: Approval of the 2013 Action Plan

The U.S. Department of Housing and Urban Development (HUD) is pleased to announce the approval of the Government of Guam's (Guam's) 2013 Action Plan with grant awards totaling \$3,953,842. This amount represents funds allocated to Guam under the following HUD programs intended to address Guam's housing and community development needs:

Community Development Block Grant (CDBG):	\$ 3,012,933
Home Investment Partnership (HOME):	\$ 746,906
Emergency Solutions Grant (ESG):	\$ 194,003
Total:	<u>\$ 3,953,842</u>

HUD believes that the goals and objectives described in Guam's Annual Action Plan provide a foundation from which Guam will be able to formulate new partnerships as well as strengthen existing partnerships throughout the community. These partnerships will be invaluable as Guam confronts the challenges of developing affordable housing, revitalizing neighborhoods, reducing and ending homelessness, and providing economic opportunities, particularly for low-income citizens.

For each program allocated to Guam, HUD has enclosed three copies of the Grant Agreement and Funding Approval forms to the Guam Housing and Urban Renewal Authority (GHURA), the lead agency for Guam's CPD programs. The Grant Agreement and Funding Approval forms together with your approved Annual Action Plan and the CDBG, HOME, and ESG regulations constitute the contract between HUD and Guam. Please sign and return two sets of each document with original signatures to the Honolulu Field Office. Guam's line of Credit will be increased by \$3,953,842 upon receipt of the executed Grant Agreement and Funding Approval forms.

CDBG, HOME, and ESG funds may not be obligated or expended for activities in projects that have not been previously environmentally cleared. As a recipient of CDBG, HOME, and ESG funds, Guam assumes the environmental responsibilities specified in section 104(g)(1) of the

Housing and Community Development Act of 1974. Guam will be responsible for preparing the request for release of funds in accordance with the requirements of 24 *CFR* Part 58. CDBG, HOME, and ESG funds may be obligated or expended only after compliance with environmental regulations at 24 *CFR* Part 58 has been approved in writing. For projects needing environmental clearance, particularly note the certifications on the *Request for Release of Funds and Certification* (HUD-7015.15) form.

Guam must meet the terms and conditions of the Federal Funding Accountability and Transparency Act of 2006 (FFATA), and requirements established by the Office of Management and Budget (OMB). The FFATA requires the grant recipient to report into an electronic system certain information on first-tier sub-awards, including project sponsors and subrecipients, which receive greater than \$25,000. Grantees, project sponsors, and sub-recipients should visit www.FSRS.gov, and register as an awardee as soon as possible. For further information, grantees would need to consult their legal representatives and may use this website: www.whitehouse.gov/omb/open; for "Federal Spending Transparency." See also: www.whitehouse.gov/sites/default/files/omb/open/ExecutiveCompensationReporting08272010.pdf, for OMB guidance and related information at www.USASpending.gov.

After the close of the year, grantees must provide HUD and the public with their actual accomplishments by submitting a Consolidated Annual Performance and Evaluation Report (CAPER), and in providing complete data for the program year in IDIS for all CPD programs in accordance with the Consolidated Plan regulations at 24 *CFR* 91.520. Grantees must include in their CAPER a description of the activities and actions the grantee undertook to affirmatively further fair housing, or resulted in affirmatively furthered fair housing (i.e., remove impediments to fair housing choice) and an assessment of the grantees' outreach to minority-owned, Section 3 and women-owned businesses. The performance report for all CPD funded programs for the Guam's 2013 Consolidated Plan is due within 90 days of the end of the program year, or December 29, 2014. Guam must also submit quarterly financial reports within 15 days of the end of each quarter.

It is national policy to award a fair share of contracts to small and minority business firms. Accordingly, affirmative steps must be taken to ensure that small and minority businesses are utilized whenever possible. Guam must submit a minority business and women's business enterprises report on April 30, 2014 for the reporting period October 1, 2013 - March 31, 2014 and on October 31, 2014 for the reporting period April 1 - September 30, 2014.

Community Development Block Grant (CDBG)

Guam must carry out the CDBG program in a timely manner. To be considered timely, Guam must have no more than 2.0 times its annual grant remaining in the line-of credit when HUD conducts the timeliness test on May 2, 2014. Failure to meet the 2.0 standard when the 60 day test is conducted may result in a reduction of the Guam's grant by 100 percent of the amount in excess of 2.0 times the annual grant.

Home Investment Partnership Program (HOME)

HUD would like to bring to your attention critical deadlines set forth in the HOME program regulations.

- Participating jurisdictions must commit HOME funds and reserve HOME Community Housing and Development Organization (CHDO) set aside funds (i.e. execute legally binding agreements) within 24 months of the grant agreement.
 - No HOME funds may be committed to any project unless each participating jurisdiction certifies that it has conducted an underwriting review, assessed developer capacity and fiscal soundness, and examined neighborhood market conditions to ensure adequate need for each project.
 - No HOME funds may be awarded for development activities to a community housing development organization that cannot demonstrate that it has staff with demonstrated development experience.
- Participating jurisdictions must complete HOME projects within 4 years of the commitment date, as determined by a signature of each party. HOME funds used for projects not completed within 4 years of the commitment date must be repaid.
- Any homeownership units funded with HOME funds which cannot be sold to an eligible homeowner within 6 months of project completion must be rented to an eligible tenant.
- Participating jurisdictions must expend HOME funds within five years of the grant agreement.

If the HOME commitment, CHDO reservation, and expenditure requirements are not met by a participating jurisdiction, HUD will deobligate the portion of allocated HOME funding that has not met the requirement and reallocate those funds to other participating jurisdictions through a future formula distribution.

Emergency Solutions Grant (ESG)

FY2013 ESG grant funds are subject to the requirements in 24 CFR part 576, as revised by the Emergency Solutions Grants and Consolidated Plan Conforming Amendments Interim Rule, which was published in the Federal Register on December 5, 2011 (76 Fed. Reg. 75954).

Within 180 days after the date that HUD signs the grant agreement amendment, Guam must obligate the entire grant amount, except the amount allowed for administrative costs. This requirement will be met by an agreement with, or a letter of award requiring payment to, a subrecipient; a procurement contract; or a written designation of a department within Guam to directly carry out an eligible activity.

All ESG grant funds must be expended within 24 months after the date HUD signs the grant agreement. Please make every effort to expend all ESG funds by this deadline. HUD may recover any grant amounts that are not expended by this date and reallocate the funds in accordance with 24 CFR part 576, subpart D.

In closing, HUD looks forward to working with you and your staff on this year's Action Plan, and wishes you success in the implementation of your housing and community development programs. Should you have any questions, please call me at 808-457-4678.

Sincerely,

A handwritten signature in black ink, appearing to read "Mark A. Chandler". The signature is fluid and cursive, with a long horizontal stroke extending to the right.

Mark A. Chandler, Director
Office of Community Planning
and Development

cc:

Mr. Michael J. Duenas

Executive Director

Guam Housing and Urban Renewal Authority

117 Bien Venida Ave.

Sinajana, GU 96910

Internal HUD Distribution:						
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Control No. In:		Control No. Out:			Control Number	
File :		Government of Guam Grant Agreement/Action Plan/Funding PY 2013			2013.0858	
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Correspondence Code	Originator	Concurrence	Concurrence	Concurrence	Concurrence	Concurrence
	9CD					
Name	Johnson					
Date	9/04/13					

Official Record Copy

U.S. Department of Housing and Urban Development
Previous edition is obsolete.

form HUD-713.1 (02/03)



Guam Annual Action Plan Program Year 2013 Substantial Amendment

October 1, 2013 to September 30, 2014

**For use of U.S. Dept. of Housing and Urban
Development Community Planning and
Development Funds:**

**Community Development Block Grant
HOME Investment Partnership Program
Emergency Solutions Grant**

& Continuum of Care Program Grant Funds

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Notice of Substantial Amendment

Guam is reprogramming a total of \$164,906.84 of CDBG funds to fund an ongoing project, namely the Richard DeGracia Multipurpose Sports Field. Guam's Citizen Participation Plan states any change in the scope of activity, such that there is a 25% increase or decrease in the amount of money allocated to the activity will be deemed as a substantial amendment. The reprogrammed funds will be used to address the change in the layout of the baseball field to accommodate additional league levels and provide the necessary lighting for this change. In the approved Action Plan for PY13, the project was funded for \$450,000 that included the design and construction of a perimeter fence with appropriate access gates, dugout facilities, backstop, electrical lighting, walking trail and grading/refurbishing the field. This project has met HUD's national objective of serving an area that comprises of at least 51% of persons who are low-and moderate-income which was established through the survey methodology conducted in April 5 and 10, 2014. Changes to this Plan were made in the following sections: AP-15 Expected Resources; AP-35 Projects; and AP-85 Other Actions.

Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The Government of Guam continues to be the designated recipient of the Department of Housing and Urban Development (HUD) Community Planning and Development grant funds for the Territory of Guam. As Chief Officer of the Government of Guam, the Governor has delegated the Guam Housing and Urban Renewal Authority (GHURA), a local government of Guam agency, to administer HUD CPD funds to ensure compliance with grant regulations. This Annual Action Plan report documents Guam's proposed use of the U.S. Department of Housing and Urban Development (HUD) Community Planning and Development (CPD) funds for the Program Year 2013. Program Year 2013 equates to Fiscal Year 2013 (October 1, 2013 - September 30, 2014) to address priority needs and goals of the community for housing, services, and community facilities serving low and moderate income populations. These priority needs and goals are documented in Guam's approved 5-year plan, the Consolidated Plan PY2010-2014 (the ConPlan). PY13 is the fourth year implementation of activities Guam will pursue in the course of addressing identified needs within the community, to address decent housing, sustainable communities, and economic development.

Guam receives three entitlement grants and two competitive grants. Guam is an annual recipient of entitlement funds and is eligible to compete nationally for use of the competitive grant funds.

Entitlement grants include the Community Development Block Grant (CDBG), HOME Investment Partnership Grant (HOME), and Emergency Solutions Grant (ESG). Competitive grants include the Continuum of Care Program.

Past performance is evaluated by a performance measurement system that gauges the goals, objectives, outputs and outcomes. The Community Planning Development (CPD) program is substantially on schedule in achieving its stated goals and objectives. At the end of the program year, Guam completes a report reflecting the output data of the projects which is compiled with other projects in the CAPER and input into HUD's IDIS system.

This program year, Guam is submitting a Standalone Annual Action Plan. Although the plan need not be submitted through the Integrated Disbursement and Information System (IDIS) because it is not related to a Consolidated Plan already in the system, Guam has decided to utilize this method in preparation of future submission of reports. Moving forward, Guam will continue to utilize the IDIS for future submittals of Annual Action Plans and the Consolidated Annual Performance and Evaluation Report (CAPER) for Program Year 2013 and 2014. Guam's Consolidated Plan for Program Years 2015-2019 will also be submitted through IDIS, as mandated by HUD.

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

Guam will meet several objectives or goals identified in this plan. Guam will construct resource and recreational centers, produce new housing units, acquire and rehabilitate distressed property, and assist organizations who provide housing and supportive services, substance abuse treatment services, and homeless prevention and rapid re-housing services. These goals are all in-line with Guam's Consolidated Plan and aim to make resources available to low-and moderate-income individuals and families. The projects selected will service approximately 3,000 persons on Guam.

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

Guam is currently in its third year of the Consolidated Plan. Thus far, it has met the goals and objectives identified for the island. Guam continues to see success in meeting Community Development Goals, Homeless Goals, and Housing and Special Needs Housing Goals. The island has seen the most success in meeting the goal of Community Development, particularly in the area of affordable housing

development. The Governor of Guam has initiated the build of approximately 3,000 homes for Guam's low-income population as part of his Five-Year Strategic Plan. To date, GHURA along with its partners such as the Guam Housing Corporation and the Micronesia Self-Help Corporation have developed a total of 367 affordable housing units.

GHURA continues to evaluate its performance by analyzing its ability to expend funds in a timely manner. Last Program Year, Guam was able to meet the CDBG regulation that requires insular grantees to be at a 2.0 CDBG timeliness ratio 60 days prior to the end of their program year. Guam was at a timeliness ratio of .90 for Program Year 2011.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

Guam is required by the U.S. Department of Housing and Urban Development (HUD) to have a detailed Citizen Participation Plan which incorporates the island's policies and procedures for public involvement in the Consolidated Plan process and the use of Community Development Block Grant (CDBG), HOME Investment Partnerships Grant (HOME), and Emergency Solutions Grant (ESG) money. Guam's Citizen Participation Plan is made available to the public.

Additionally, regulation requires that this plan both provide for and encourage public participation, emphasizing involvement by low-and moderate-income people, especially those living in low-and moderate-income neighborhoods.

According to Guam's Citizen Participation Plan, all Annual Action Plans must be made available for a total of 45 days for the public to provide comment. After 30 days of its availability to the community, Guam must hold a public hearing for those interested in providing oral comment. Fifteen days follows until final deadline of the comment period.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

The public was provided 45 days to review and comment on the proposed use of funds through the Annual Action Plan Program Year 2013. The public comment period began on June 7, 2013 and ended on July 25, 2013. Guam utilized three modes of outreach for this plan - 1) newspaper ad, 2) public meeting, and 3) internet outreach. There were no comments received that rejected the proposed use of funds. All who provided comment, whether verbal or written, were in support of the projects proposed for funding. All thirteen (13) people who attended the Public Hearing on July 9, 2013 represented organizations and agencies whose projects are proposed for funding. All twenty-three (23) written

comments received were also in support of the proposed projects. Of the 23 written comments received, seven (7) were from citizens in the community.

6. Summary of comments or views not accepted and the reasons for not accepting them

All comments provided by the public during this process were considered and accepted as valid discussion of concerns about the process or the actual activities proposed and not proposed for funding. The lead agency gave careful consideration and deliberation of the concerns represented during the discussions or through written submission by citizens and organizations. Although accepted, no comments received resulted in a change or modification to the final slate of projects selected for funding.

7. Summary

GHURA will continue to administer HUD CPD funds on behalf of the Government of Guam. It will also continue to administer Continuum of Care Program grant funds on behalf of the Government of Guam. Guam continues to assess its current institutional structures to overcome gaps, enhance coordination, and build new relationships to enhance services to the island community. GHURA has shown much improvement in increasing its internal and external coordination between governmental agencies, private sector businesses and non-profit service providers in order to improve services to the community and support to programs that do provide the services. These practices have continued to maintain GHURA's good standing in the local community and with the federal government.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
Lead Agency	GUAM	
CDBG Administrator	GUAM	Community Planning and Development Division
HOPWA Administrator		
HOME Administrator	GUAM	Community Planning and Development Division
ESG Administrator	GUAM	Community Planning and Development Division
HOPWA-C Administrator	GUAM	Research, Planning, and Evaluation Division

Table 1 – Responsible Agencies

Narrative (optional)

The Guam Housing and Urban Renewal Authority (GHURA) is the lead agency responsible for preparing the Consolidated Plan for the island of Guam. Although the Government of Guam is the designated recipient of HUD CPD grants, GHURA, as appointed by the Governor of Guam, is the agency responsible for administering the grants. Additionally, GHURA also administers two programs that assist the homeless on Guam. The Shelter Plus Care (S+C) and the Supportive Housing Program (SHP) are awarded to organizations who compete for funding each year.

Consolidated Plan Public Contact Information

The public can contact the Guam Housing and Urban Renewal Authority directly or visit its main office in Sinajana or its Community Planning and Development office in Hagatna. All plans and reports can be viewed via the agency's website as well.

Guam Housing and Urban Renewal Authority

Main Office

117 Bien Venida

Sinajana, Guam 96910

Tel: (671) 477-9851

Fax: (671) 472-7565

Website: www.ghura.org

Or

Guam Housing and Urban Renewal Authority

Community Planning and Development Office

414 West Soledad Blvd., GCIC Bldg., Suite 306

Hagatna, Guam 96910

Tel: (671) 477-9851

Fax: (671) 472-7565

Website: www.ghura.org

AP-10 Consultation – 91.100, 91.200(b), 91.215(I)

1. Introduction

Prior to the development of the Annual Action Plan, GHURA announced the approximately \$3.9M of available funds for PY 2013. GHURA's Research, Planning and Evaluation (RPE) staff then conducted a technical assistance training for interested applicants briefing attendees on the approved Priorities, Goals & Activities in the Consolidated Plan (ConPlan) for Program Years 2010 - 2014. Interested applicants are informed that only projects falling under the approved ConPlan will be taken into consideration. Through these technical assistance trainings, GHURA was able to identify which proposed project best fits the ConPlan.

Over the course of the program year, potential applicants make contact with GHURA CPD staff to discuss their project ideas. They are advised of the ConPlan priorities, as well as the national objectives of CDBG. Potential applicants include non-profit, government, and for-profit agencies.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

Over the course of the program year, GHURA has worked closely with agencies whose projects were funded under PY2012 to identify if needs are being met or if there are any new needs to address in the upcoming program year. Programs funded under the CDBG Public Services include the Guam Behavioral Health and Wellness Center (formerly known as the Department of Mental Health and Substance Abuse) Guma Hinemlo' program that provided permanent supportive housing for individuals with serious mental illness; The Salvation Army's Lighthouse Recovery Center, a thirty (30) bed transitional residential treatment program that provided substance abuse treatment to homeless, at-risk, and low-to-moderate income men, and outpatient supportive services to men and women recovering from chronic substance abuse; The Salvation Army's Homeless Management Information System, a computerized data collection system that records and stores client level information inputted by programs providing services to persons experiencing homelessness; and The Salvation Army's Family Services Center, a homeless assistance program that provides homeless prevention and rapid re-housing services to individuals and families who are experiencing homelessness or are at-risk. These programs continue to address the homeless priority need and have been identified for continued funding for PY13. Another project identified for funding that also addresses the homeless priority need is the Coordinated Assessment System Services (CASS) operated by the Westcare Pacific Islands (WPI). This project was submitted as a new project under Guam's last Continuum of Care Program grant application to assess and refer homeless individuals and families to applicable services.

GHURA's role as a housing provider and its role as a Collaborative Applicant for Guam's application for Continuum of Care Program funds to provide services to the island's population have prompted their

presence in the development of a strategic plan that will address the needs of Service Members, Veterans and their Families.

GHURA, as a Collaborative Applicant for Guam's Continuum of Care, also provides guidance in the process of internal and external coordination between public and assisted housing providers and private and governmental health, mental health and service agencies. One example of activities to enhance coordination includes the encouragement of various governmental leaders to take part in the upcoming Continuum of Care Technical Assistance Training as it relates to the effective delivery of HEARTH (Homeless Emergency Assistance and Rapid Transition to Housing) provided on May 30 & 31, 2013. These governmental leaders represent mainstream programs that provide critical services to many of Guam's low-and moderate-income individuals and families and are instrumental in the successful transition from homelessness to permanent housing.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

GHURA continues to coordinate with the Guam Homeless Coalition (GHC) and mainstream service providers to ensure that ESG's enhanced homelessness prevention and rapid re-housing activities are part of an integrated, island wide strategy to ending homelessness and improving housing and stability outcomes for families and individuals.

The Guam Homeless Coalition (GHC) is a collaborative body of public and private organizations working to address the issues of homelessness in the community. There have been several discussions regarding the Continuum of Care funding priority for the ESG. To determine ESG funding priorities, the GHC reviewed data provided by the HMIS. Data reflected services provided through the PY2012 allocation to provide homeless prevention and rapid re-housing services. Data also provided were from Guam's most recent Point-in-Time Homeless Count and the Passport to Services.

Consultation with the CoC has led Guam to prioritize ESG funds for Rapid Re-Housing services due to providers and consumers indicating if it were not for programs such as the ESG or Homeless Prevention and Rapid Re-Housing Program, many individuals and families would have entered (or stayed longer) in the homeless system. The CoC suggested allocating a smaller portion for Homeless Prevention due to the following: 1) Other funds, such as FEMA's Emergency Food & Shelter Program, already target homeless prevention and 2) The inherent challenge in quantifying that prevention assistance is the determinant factor in preventing homelessness. At the local level, emergency shelter providers, essential service providers, homeless prevention and rapid re-housing assistance providers, other homeless assistance providers, and mainstream service and housing providers are coordinated through the CoC that engage and coordinate amongst other entities to spend funds efficiently and provide effective services to the homeless on Guam.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

Guam has only one established Continuum of Care. Serving as a Collaborative Applicant on behalf of Guam's CoC, the Guam Homeless Coalition, has afforded GHURA the opportunity to work closely with the CoC in determining how ESG funds should be allocated based the assessment of community needs.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

See tables below.

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	Guam Homeless Coalition
	Agency/Group/Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Guam Homeless Coalition (GHC) was consulted to identify the most effective and efficient use of Emergency Solutions Grant (ESG) funds. GHURA developed funding priorities through consultation with the GHC, service providers, and Homeless Management Information System (HMIS) data. Through this consultation Guam had decided to prioritize the use of ESG funds to continue providing Rapid Re-Housing and Homeless Prevention services. Rapid Re-Housing services, however, was decided to receive a higher allocation due to the providers and consumers indicating that more persons would have entered (or stayed longer) in the homeless system.
2	Agency/Group/Organization	Talofofo Mayor's Office
	Agency/Group/Organization Type	Other government - Local Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Community development

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Talofofo Mayor's Office was awarded funds in the PY2012 funding cycle. However, due to the lack of 2010 Census data to determine whether 51% of the residents in the identified service area are low/moderate income, the project was unfunded. This project was revisited as a potential project. Although the required data is still unavailable, GHURA will conduct a survey of the identified service area to determine whether the 51% threshold of low/mod income population is met. This will be GHURA's first implementation of the survey method.
3	Agency/Group/Organization	THE SALVATION ARMY GUAM CORPS
	Agency/Group/Organization Type	Services-Persons with Disabilities Services-homeless
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Salvation Army (TSA) has been providing services to homeless and drug-addicted populations on Guam for several years. TSA's Family Services Center (FSC) and the Lighthouse Recovery Center (LRC) has been beneficiaries of HUD funding for several years. Both programs have been consulted and have successfully identified the needs of the homeless and drug-addicted populations in Guam's Consolidated Plan (ConPlan) 2010-2014. Support to organizations providing housing and supportive services and substance abuse treatment are both identified as priority needs in Guam's ConPlan.
4	Agency/Group/Organization	HABITAT FOR HUMANITY OF GUAM
	Agency/Group/Organization Type	Housing

	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Habitat for Humanity (HH) continues to build affordable homes for eligible low-income families. Their efforts fall in line with the Governor of Guam's 5-Year Strategic Plan to make 3,000 homes available as affordable homeownership or rental. HH had submitted a proposal for funding during this program year. GHURA had consulted with the HH to discuss their plan of action to ensure funds awarded will be expended in a timely manner with a successful sale of the home to a qualified homebuyer.
5	Agency/Group/Organization	Department of Public Health and Social Services
	Agency/Group/Organization Type	Services-Elderly Persons Services-Victims of Domestic Violence
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Department of Public Health and Social Services (DPHSS) was awarded funds under the PY12 funding cycle for the build of the Emergency Receiving Home which is a 24-hour safe home for victims of abuse who are elderly, 60 years and older, or adults, age 18 through 59, who have a disability and are victims of abuse. The facility provides for at least 10 beds at any given time. The department continues to identify needs of the elderly and disabled population and the possibility for new services or expansion of current services.
6	Agency/Group/Organization	Guam Police Department
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Community development

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	GHURA has funded the construction of several police precincts and fire stations. Guam's central Police precinct is currently looking for a new location as the location they currently occupy no longer meet the needs of both the police and the community. GHURA continues to maintain communication identifying possible locations appropriate for the areas they have identified for service. However, without a HUD-approved low/moderate area data, GHURA cannot proceed. This project has been identified in Guam's Consolidated Plan.
7	Agency/Group/Organization	Department of Youth Affairs
	Agency/Group/Organization Type	Publicly Funded Institution/System of Care Other government - Local
	What section of the Plan was addressed by Consultation?	Community development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Department of Youth Affairs (DYA) continues to seek opportunities to expand its current services to youth on Guam. CPD funds, namely the Community Development Block Grant, has provided funding in previous years to address the needs of youth in the northern and southern villages of Guam. This program year, the department has requested for a new facility to provide services to youth in the central villages of Guam. The department will capture income information to reflect the services provided are to low/moderate income families.
8	Agency/Group/Organization	Micronesian Community Development Corporation
	Agency/Group/Organization Type	Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment

<p>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</p>	<p>Micronesia Community Development Corporation (MCDC) continues to explore opportunities in the development of affordable housing for families in need. MCDC is a partner of GHURA. This partnership has produced a total of 43 units that are available as affordable homeownership.</p>
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Identify any Agency Types not consulted and provide rationale for not consulting

Guam does not exclude the participation of any agencies. Each action plan year allows for a variety of agencies to provide input as to the use of funds by promoting project ideas that fall in line with Guam’s ConPlan priorities and goals.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Guam Housing and Urban Renewal Authority	The goals identified in the CoC plan to end homelessness overlaps with Guam's ConPlan by identifying the need for supporting organizations who provide assistance to very-low and low-income populations, and special needs populations, as well as the need to support the construction or rehabilitation of facilities that serve low-and moderate-income communities and special needs populations: Emergency and Transitional Shelters.
PHA 5-Year and Annual Plan	Guam Housing and Urban Renewal Authority	The PHA 5-Year and Annual Plan is a comprehensive guide to GHURA's policies, programs, operations, and strategies for meeting local housing needs and goals. Included in this plan is the Capital Fund Program which identifies how the funds will be used to cover projects in GHURA's public housing developments. This plan continues to meet the Consolidate Plan 2010-2014 goal of providing decent, safe, and sanitary homes and is submitted yearly along with certification forms validating consistency with Guam's current Consolidated Plan. GHURA references this plan when addressing actions planned during the next year to address the needs of public housing and how Guam plans to encourage its public housing residents to become more involved in management and participate in homeownership. These actions are addressed in this year's Annual Action Plan.

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

Citizen Participation Plan Process

Guam maintains a Citizen Participation Plan which contains the island's policies and procedures for public involvement in the Annual Action Plan (AAP) and Five-Year Strategic Plan (or Consolidated Plan) process and the use of Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME), and Emergency Solutions Grant (ESG) funds. This plan is made available to the public. Guam's process for public involvement in the development of the Annual Action Plan includes several stages of action guided by law or regulation. Guam publishes the proposed AAP in summary form that describes the content and purpose of the plan in the newspaper of general circulation, and by making copies of the proposed plan available at public places such as libraries or government offices. Notices of Public Comment indicate a deadline for the public to make any comments, whether orally through public hearings, or in writing via submittals to GHURA's main office. GHURA provides at least 45 days for public comment on the proposed Annual Action Plan. Oral comments via the public hearing and written comments received are recorded in the final AAP. The plan is then submitted to HUD for review and approval.

Grant Application Workshop

Midway through the application process, GHURA conducted a Workshop for persons, organizations, and agencies interested in submitting applications to use HUD CPD funds in the Program Year 2013. Interested individuals and organizations attended the Workshop where the lead agency (GHURA) fielded both general and specific inquiries. Workshop attendees are afforded briefing presentations intended to familiarize participants with the basics of the CDBG, HOME, and ESG programs, and the criteria involved in the review and assessment of projects to be funded in the coming program year.

Notice on the Use of Community Planning and Development (CPD) Funds for PY2013

At the completion of the grant application submission process, Guam publishes its proposed award selections for consideration by the general public. On three occasions a 'Notice to the Public: Use of HUD Community Planning and Development (CPD) Funds For the Fiscal Year 2014

(Program Year 2013)' was published in the local Marianas Variety, a newspaper of general circulation, to announce the selection of projects to be funded by CDBG, HOME and ESG funds. These notices will be published June 7, 2013, June 26, 2013, and July 17, 2013. An information link was also uploaded to the GHURA website at www.ghura.org.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Newspaper Ad	Non-targeted/broad community	<p>GHURA published the Notice to the Public regarding the Use of HUD Community Planning and Development (CPD) Funds, Proposed Program Year (PY) 2013 Annual Action Plan For the Fiscal Year 2014 (PY 2013) on three separate occasions - June 7 & 26, and July 17, 2013. GHURA published the ad in the Mariana's Variety, a newspaper of general circulation. The newspaper ad included important dates to include the deadline for public comment; date, time, and location for public hearing; projects proposed for funding; and locations where the Annual Action Plan is available for review. Copies of the newspaper ads are attached to this plan.</p>	<p>GHURA did not receive comments directly as a result of the Newspaper Ad. Email notices with the ad attached were sent to partners.</p>	<p>All comments provided by the public during this process were considered and accepted as valid discussion of concerns about the process or the actual activities proposed and not proposed for funding. The lead agency gave careful consideration and deliberation of the concerns represented during the discussions or through written submission by citizens and organizations. Although accepted, no comments received resulted in a change or modification to the final slate of projects selected for funding.</p>	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
<p>OMB Control No: 2506-0117 (exp. 07/31/2015)</p>			<p>GHURA conducted a Public Hearing for the proposed use of CPD funds on July 9, 2013 at 10:00 a.m. at the CPD office in Annapolis. GHURA also took the liberty to email partners as a reminder of the hearing. Not including three GHURA</p>	<p>The Hearing began with an explanation of GHURA's process beginning with the notice of funding availability. Attendees were informed of the dates of publication of funding availability and deadline for submission of applications. Attendees were also notified of the deadline for public comments. Before allowing attendees to speak on behalf of their organization, GHURA read through the list of projects identifying the agency/organization who submitted the application and amount proposed for funding. All those in attendance represented agencies/organizations whose projects were proposed for funding for PY2013. All expressed appreciation for funding supporting their project and its need in the community. Of the agencies/organizations in attendance, three were non-profit organizations (The Salvation Army, Habitat for Humanity, and</p>	<p>All comments provided by the public during this process were considered and accepted as valid discussion of concerns about the process or the actual activities proposed and not proposed for funding. The lead agency</p>	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
3	Internet Outreach	Non-targeted/broad community	GHURA added the component of internet outreach as a method to reach out to citizens who may have missed the ad publication in the newspaper. Emails were sent as notices were published with the ad attached to the email. Additionally, emails were sent prior to the public hearing date and deadline for written comments as a reminder. GHURA also utilized its website to publish the action plan, notifying the public of plans available for public comment/review. In total, GHURA sent five email notices to partners to include Guam's Continuum of Care. Of the emails sent, at least two responded confirming the email was received. For others, only delivery/read receipts were received.	Other than confirmation that email notifications were received by two recipients, no other comments were received. Email notifications appear to work best when reminding citizens of important dates related to the Annual Action Plan public comment period.	All comments provided by the public during this process were considered and accepted as valid discussion of concerns about the process or the actual activities proposed and not proposed for funding. The lead agency gave careful consideration and deliberation of the concerns represented during the discussions or through written submission by citizens and organizations. Although accepted, no comments received resulted in a change or modification to the final slate of projects selected for funding.	www.ghura.org

Table 3 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c) (1, 2)

Introduction

In comparison to last year's allocation, Guam has seen a reduction of approximately \$229,936. Broken down, CDBG has been reduced by \$145,273, HOME by \$23,452, and ESG by \$61,211. Given the current circumstances Guam will look at ways to fund projects through the use of reallocating unspent funds from previous years to current projects keeping in line with the thresholds identified in the regulations.

Priority Table

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	3,012,933	2,000	<u>164,906.84</u>	3,180,997	0	Funds for this program year will be utilized for Admin and Planning, Public Improvements, and Public Services. <u>Substantial Amendment: CDBG funds in the amount of \$164,906.84 are being reprogrammed to fund the ongoing construction of the Richard DeGracia Multipurpose Sports Field.</u>

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	746,906	1,646,000	0	2,392,906	0	Funds for this program year will be utilized for acquisition and new construction for homeownership.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	194,003	0	0	194,003	0	Funds awarded for this program year will be utilized for rapid re-housing and rental assistance inclusive of supportive services such as case management.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
Shelter Plus Care	public - federal	Admin and Planning TBRA	375,159	0	0	375,159	0	The expected amount available has been approved for FY2012 under the most recent application of funds through the Continuum of Care Program Grant. These funds are primarily used to fund the Shelter Plus Care programs on Guam, namely The Salvation Army's Aftercare Housing Program and the Guam Housing and Urban Renewal Authority's Housing First Rental Assistance Program. Both programs are permanent housing programs that provide tenant-based rental assistance, or TBRA, to homeless individuals with a disability. The Aftercare Housing program services homeless men who have completed The Salvation Army's Lighthouse Recovery Center's (LRC) 6-month transitional residential treatment program and have no residence identified upon their release. The LRC provides The Housing First Rental Assistance Program is a permanent supportive housing program that provides TBRA to homeless individuals with a disability who are referred by the Guam Behavioral Health and Wellness Center (GBHWC) (formerly known as the Department of Mental Health and Substance Abuse) for housing assistance. In return, GBHWC provides supportive services such as case management, medication management, and counseling; these services serve as in-kind match to meet the 20% match requirement.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
Supportive Housing Program	public - federal	Services Transitional housing Other	855,452	0	0	855,452	0	These funds have been awarded to Guam through the PY2012 Continuum of Care Program grant application for the renewal of current homeless programs. The expected amount will fund the following programs:1)CARIDAD Supportive Services Program2) Empowered Together3) Forrester's Refuge4) Guma Hinemlo'5) Homeless Management Information System (HMIS)6) Homeless Management Information System (HMIS) Development7) Oasis Empowerment Center

Table 4 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

GHURA continues to assess project applications to determine other sources of funding that will help leverage the proposed project. Federal, local, and private funds were all identified as resources to address the needs of the community. Federal resources are both obtained through active competition and entitlement allocations through the Community Development Block Grant, Continuum of Care’s Supportive Housing Program and Shelter Plus Care Program, the U.S. Veterans Administrations, and FEMA (Emergency Food and Shelter Program), U.S. Department of Justice, and the U.S. Department of Health and Human Services. Local funds come from the Department of Mental Health and Substance

Abuse, Department of Public Health and Social Services, Guam Memorial Hospital, Department of Corrections and others. Partner organizations add to this list of funding resources as they secure and employ new funds after the beginning of the program year.

NGOs also contribute private funds to support their programs. Although limited, these resources are encouraged and are very important to the successful management of their programs. In some cases, parent organizations of the local entity also provide some funding for local operations and activities in support the populations they serve. Additionally, community organizations and clubs provide leverage by conducting activities such as the administration of a food pantry or soup kitchen.

In this Annual Action Plan, Guam proposes to provide allocation of CDBG funds to meet the matching requirements of the three Continuum of Care Supportive Housing Program activities: 1) the administration of Guam's HMIS, a tool utilized by the island's homeless service providers to improve the reporting and delivery of services to the homeless, 2) in support of the Guma Hinemlo' program, a permanent supportive housing program for adults with serious mental illness, and 3) the administration of the Coordinated Assessment System Services, a one-stop hub that will serve as a focal point where homeless persons are assessed for services, assisted with filling out application forms, and referred for assistance such as mainstream and housing services.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

All projects funded under the CDBG Public Facilities and Improvement (PFI), namely the **Kattan (Central) Youth Resource Center** and the **Richard DeGracia Naputi Multipurpose Sports Field** are facilities that will be constructed or renovated on publically owned land or property. The Kattan (Central) Youth Resource Center is under the management of the Department of Youth Affairs and the Richard DeGracia Multipurpose Sports Field is managed under the Talofofo Mayor's Office. Both entities are part of the Government of Guam.

Discussion

Substantial Amendment

CDBG funds in the amount of \$164,906.84 are being reprogrammed to fund the ongoing rehabilitation of the Richard DeGracia Naputi Multipurpose Sports Field in Talofofo. The additional funds will be used to address the change in the layout of the baseball field to accommodate additional league levels and provide the necessary lighting for this change. The additional activities will

continue to be constructed on publically owned land or property.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Acquisition-Rehabilitation for Home Buyers	2010	2014	Affordable Housing		Affordable Housing	HOME: \$508,828	Homeowner Housing Rehabilitated: 4 Household Housing Unit
2	Increase Homebuyer Opportunities	2010	2014	Affordable Housing		Affordable Housing	HOME: \$126,042	Homeowner Housing Added: 1 Household Housing Unit
3	Housing and Supportive Services	2010	2014	Homeless		Homelessness Non-Homeless Special Needs Non-housing Community Development	CDBG: \$136,370	Public service activities other than Low/Moderate Income Housing Benefit: 1334 Persons Assisted
4	Construct Community Learning and Resource Centers	2010	2014	Non-Housing Community Development		Non-housing Community Development	CDBG: \$2,126,879	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 1300 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
5	Substance Abuse Treatment Services	2010	2014	Homeless Non-Homeless Special Needs		Non-Homeless Special Needs	CDBG: \$177,326	Public service activities other than Low/Moderate Income Housing Benefit: 252 Persons Assisted

Table 5 – Goals Summary

Goal Descriptions

1	Goal Name	Acquisition-Rehabilitation for Home Buyers
	Goal Description	HOME funds have been allocated to the Acquisition and Rehabilitation project to acquire and renovate units for sale as affordable housing. Units requiring renovations will be identified through Guam's real estate listing. Once these units have been renovated to meet current building code compliance, they will be placed back into the market for sale as affordable housing. GHURA will administer this program.
2	Goal Name	Increase Homebuyer Opportunities
	Goal Description	HOME funds have been awarded to Habitat for Humanity to build one affordable home for a low-and moderate-income household. The Habitat for Humanity has purchased a lot in Inarajan with current infrastructure in place for the build of this home.
3	Goal Name	Housing and Supportive Services
	Goal Description	The Housing and Supportive Services goal aims to produce outcomes related to permanent housing, supported or unsupported, and increased independency. The projects that fulfill this goal are those funded under the Continuum of Care Program grant. These projects, or programs, provide services that aim to reduce or eliminate homelessness, all together.
4	Goal Name	Construct Community Learning and Resource Centers
	Goal Description	The Construct Community Learning and Resource Centers goal identifies projects that produce such facilities for the benefit of low-and moderate-income families. The projects funded under this Plan aim to provide facilities that will be accessible and available to persons seeking services that are provided or made available to the intended populations.

5	Goal Name	Substance Abuse Treatment Services
	Goal Description	The Substance Abuse Treatment Services goal has been identified in the ConPlan to meet the growing needs of homeless and non-homeless populations with special needs who seek recovery services. The project funded under this Plan will be supported to provide the continued need for substance abuse treatment services.

Table 6 – Goal Descriptions

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.215(b):

Utilizing HOME funds, projects funded under the 2013 funding cycle will provide affordable housing for approximately five families. These projects include the **2013 Building Hope, Homes, and Guam** which will be managed by the Habitat for Humanity and the **Acquisition and Rehabilitation** project managed by the Guam Housing and Urban Renewal Authority. Additionally, Guam continues to make approximately 2,500 Housing Choice Vouchers and 750 public housing units to include 49 project-based units to qualified low and moderate income families.

Funds provided through the Emergency Solutions Grant will also make affordable housing available to persons who are homeless and at-risk for becoming homeless. The Salvation Army’s Family Services Center will administer the ESG to provide financial assistance to approximately 38 households; 26 households will receive homeless prevention services and 12 households will receive rapid re-housing services.

The proposed projects will only add to the current stock of affordable housing. A total of 367 units are currently in place to provide affordable housing to individuals and families in need. It is estimated that approximately 3,000 units are needed to meet the current need of affordable housing. GHURA continues to partner with other government and non-government agencies and organizations to meet this need. This past program year, Guam added 20 homes through the Sagan Linahyan and Renaissance Homes projects. Both projects were renovated through Community Development Block Grant funds and are made available for affordable rent.

AP-35 Projects – 91.220(d)

Introduction

GHURA continues to select projects that are in-line with Guam's Consolidated Plan (ConPlan) Priorities, as well as the CDBG national objectives. The projects selected for this Annual Action Plan, namely those funded under CDBG Public Services, provide a variety of services to a diverse population of low-and moderate-income persons. Of the five projects selected for PY2013, three projects have been selected for CDBG funding to provide for SHP matching requirements; the remaining two will utilize CDBG funds to support the operations of their programs, one of which is the Emergency Solutions Grant program. Of the three funded for match, two are renewed for funding under the 2012 CoC Program funding cycle and one is a new project applying for funding to establish a Centralized Assessment System Services (CASS) as mandated by HUD under the HEARTH Act. The CASS will be a one-stop hub for all homeless to receive assessment and referral services.

Projects funded under CDBGs Public Facilities and Improvement include the: (1) Design and construction of the Kattan (Central) Youth Resource Center and (2) Renovation of the Richard DeGracia Naputi Multipurpose Sports Field. These projects are estimated to serve approximately 1,300 persons. All projects with the exception of the Renovation of the Richard DeGracia Naputi Multipurpose Sports Field qualify under Limited Clientele where at least 51% of those served will be from low-and moderate-income households. The Multipurpose Sports Field project will be Guam's first attempt at a survey of the identified service area of benefit due to the lack of 2010 Census Block and Tract Data.

HOME funds for PY2013 will be utilized to make 5 affordable housing units available for low-and moderate-income households on Guam. The 2013 Building Homes, Hope and Guam project is another effort made by the Habitat for Humanity to make another home available to low-and moderate-income persons on Guam. Additionally, GHURA will utilize funds to acquire and rehabilitate approximately four distressed property and make these units available for sale as affordable housing.

After consulting with Guam's CoC, GHURA has decided the use of ESG funds will target persons requiring homeless prevention and rapid re-housing services. The island continues to see the need for prevention and rapid re-housing services. Much of the award, however, will be targeted towards rapid re-housing services which aim to quickly move individuals and families from their homeless situation into permanent housing. These actions fall in line with Guam's ConPlan priorities as well as the CoC Strategic Plan to end homelessness on Guam. This program year, funds were awarded to The Salvation Army's Family Services Center, a non-profit agency who has had years of experience administering several HUD-funded programs to include the Homeless Prevention and Rapid Re-Housing Program (HPRP). The ESG is a program modeled after the HPRP.

#	Project Name
1	Kattan (Central) Youth Resource Center
2	Richard DeGracia Naputi Multipurpose Sports Field

#	Project Name
3	Coordinated Assessment System Services (CASS)
4	Guma Hinemlo
5	Homeless Management Information System (HMIS)
6	Lighthouse Recovery Center
7	Family Services Center
8	2013 Building Homes, Hope, and Guam
9	GHURA Acquisition and Rehabilitation 2013
10	Emergency Solutions Grant
11	Administrative Costs
12	Planning Costs
13	Administration and Planning

Table 7 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

GHURA does not rank its projects as high or low priority as each project falls in line with Guam’s ConPlan priority needs which have all been ranked as a high priority. Instead, activities and projects are selected based on its impact to the community with the limited resources available. Consideration is given to projects leveraging the limited CPD resources available. Most importantly, projects with greater impact to serving the needs of target populations and low-and moderate-income families and individuals are selected for funding in addition to keeping in line with the priorities identified in the ConPlan.

The challenge of addressing underserved needs lies in the lack of adequate government and non-government resources that is dedicated solely to addressing the priority needs of the underserved. Government entities lack the financial resources that cover their mandates up to and including providing support for the housing of those with special needs. Non-governmental organizations are also faced with the lack of service providers, high employee turnover, insufficient funding, and frequently, limited administrative capacity to accomplish their goals of serving their populations. Combined, these conditions lead to the gaps in services to the underserved. Most importantly, the needs of the population pose a challenge to the services/resources already available.

Projects

AP-38 Projects Summary

Project Summary Information

Table 8 – Project Summary

1	Project Name	Kattan (Central) Youth Resource Center
	Target Area	Guam (Island-wide)
	Goals Supported	Construct Community Learning and Resource Centers
	Needs Addressed	Non-housing Community Development
	Funding	CDBG: \$1,676,879
	Description	The proposed Kattan (Central) Youth Resource Center (PFI) project will provide programs and services for children, youths, and their families that promote social development and strengthens the family units as well as the communities of these families. Programs and services will include, but not be limited to, after-school activities, mentoring, tutoring, computer labs, job training, case management and counseling services, 24-hour crisis intervention, individual and family counseling, adolescent and parent support groups, educational awareness presentations, sports and recreation, and other skills-building activities and workshops. This facility will be managed by the Department of Youth Affairs (DYA). GHURA has already provided funds to the DYA to build two other youth centers situated in northern and southern Guam. The proposed activities are eligible under the CDBG federal regulations, 570.201(c). This project qualifies under the national objective of LMC, 570.208(a)(2)(B).
	Target Date	09/30/2015
	Estimate the number and type of families that will benefit from the proposed activities	Of the families served through this project, approximately 51% or more will be of low-and moderate income. This project anticipates to serve at least 900 persons each year.
	Location Description	Lot No. 2399-1, Barrigada, Guam, Estate No. 77389, containing an area of 9,053 square meters

	Planned Activities	This project falls under the CDBG's Public Facilities and Improvement category. Funds will be utilized for the design and build of the facility. This project will meet the L/M Income Limited Clientele benefit under the CDBG national objective of benefiting a particular group of persons of whom are at least 51% are L/M income persons. The Kattan (Central) Resource Center will be managed by the Department of Youth Affairs (DYA), a government agency on Guam who provides an array of services to youth.
2	Project Name	Richard DeGracia Naputi Multipurpose Sports Field
	Target Area	Service Area, Talofoto, Guam
	Goals Supported	Construct Community Learning and Resource Centers
	Needs Addressed	Non-housing Community Development
	Funding	CDBG: \$450,000 (Reprogrammed CDBG: \$164,906.84)
	Description	The Proposed Richard DeGracia Naputi Multipurpose Sports Field will provide the community of Talofoto with a decent and safe recreational facility. The facility will promote physical fitness and sports/recreational activities. The activities proposed for this project are eligible under the CDBG federal regulations, 570.201(c). This project will meet the CDBG national objective of LMA, 570.208(1)(i).
	Target Date	09/30/2015
	Estimate the number and type of families that will benefit from the proposed activities	<u>Substantial Amendment</u> At the time of the development and submission of this Plan, Guam did not have the Census information that determines the area benefit. The lack of this data resulted in Guam having to implement the survey methodology. HUD approved Guam's survey methodology in January 28, 2014. In April of 2014, Guam conducted the survey for the identified service area in Talofoto which resulted in the area meeting HUD's national objective of a project benefiting an area where at least 51% are of low-and moderate-income. It was estimated at the time of the submission of this Plan that the project will benefit an estimated 400 persons. The survey gathered household size and household income from a total of 170 households. These households represented a total of 771 persons. Of the 771 persons in whom data was gathered from, 541 were LMI persons. Therefore, for the service area identified, 70% of the persons who reside there are LMI.

	Location Description	This project is located at Lot No. 1, Block No. 15, Talofoto, Guam (on the corner of Jose P. Cruz St. and Cayetano, Quinata Lane, Talofoto)
	Planned Activities	<p>This project will be funded under the CDBG Public Facilities and Improvement. Funds will be utilized to renovate an existing Multipurpose Sports Field (baseball field). The renovation will include the design and construction of a perimeter fence with appropriate access gates, dugout facilities, backstop, electrical lighting, walking trail and grading/refurbishing the field. *Due to the lack of 2010 Census tract and block data required to determine the area benefit, GHURA must conduct a survey to show that the identified service area of Talofoto meets the 51% low-and moderate-income requirement of the CDBG. The field will be renovated for low-and moderate-income families to have access to a suitable environment.</p> <p><u>*Substantial Amendment</u></p> <p>Guam has completed the survey of the identified service area and has proven the area to meet HUD's national objective where at least 51% of the population in the area are of low-and moderate-income.</p> <p>Additional monies are being reprogrammed for this project. CDBG funds from completed projects in prior years are being reprogrammed to fund the ongoing construction of this project. The additional funds will address the change in the layout of the baseball field to accommodate additional league levels and provide the necessary lighting for this change.</p>
3	Project Name	Coordinated Assessment System Services (CASS)
	Target Area	Guam (Island-wide)
	Goals Supported	Housing and Supportive Services
	Needs Addressed	Homelessness
	Funding	CDBG: \$13,589

<p>Description</p>	<p>The Coordinated Assessment System Services (CASS) is a project of the Westcare Pacific Islands and is funded under Public Services (PS) to provide a centralized location where homeless and at-risk persons are assessed and referred to available services. Direct services will include but not be limited to outreach, referral and case management for homeless persons. Referral to services are designed to meet the psychological, sociological, economic, academic and vocational needs of the homeless. CASS will develop a database of referral agencies. The target population are homeless persons, therefore, are considered Limited Clientele, Presumed Low-Mod population. WPI's Goal is to increase the number of homeless individuals on Guam who are connected with appropriate social services. Award of this project is dependent on the announcement of new awards under the FY2012 application of the Continuum of Care Program grant application. The activities eligible under this project can be found in the CDBG federal regulations, 570.201.(e). This project qualifies under the CDBG national objective of LMC, 570.208(a)(2)(i)(a).</p> <p><u>Substantial Amendment:</u></p> <p><u>This project was unfunded and therefore the CDBG funds initially proposed for this project has been made available to commit to other ongoing projects. Guam's Continuum of Care, the Guam Homeless Coalition, through the Westcare Pacific Islands, proposed this project for funding through the Continuum of Care Program Grant application. The project, however, was not approved for funding. The CDBG funds which was to be used for matching purposes was no longer needed and thus this project was unfunded.</u></p>
<p>Target Date</p>	<p>09/30/2015</p>
<p>Estimate the number and type of families that will benefit from the proposed activities</p>	<p>This project proposed to provide services to approximately 200 homeless persons who were presumed to be low-and moderate-income.</p>
<p>Location Description</p>	<p>The proposed project will provide services at 545 Chalan San Antonio, Suite 301 & 306, Tamuning</p>

	Planned Activities	Guam awaits the announcement of new project awards for the most recent grant application under the Continuum of Care (CoC) Program. The CASS program was developed in direct response to HUD's mandate to establish a Centralized or Coordinated Assessment system. Guam's CoC, the Guam Homeless Coalition, had assessed that community needs of the island and have determined that a coordinated approach will have the most positive impact. CDBG funding will provide for matching requirements of the Continuum of Care Program grant. CASS will meet the national objective of LMC as homeless persons are generally presumed to be LMI.
4	Project Name	Guma Hinemlo
	Target Area	Guam (Island-wide)
	Goals Supported	Housing and Supportive Services
	Needs Addressed	Homelessness
	Funding	CDBG: \$93,793 Supportive Housing Program: \$323,031
	Description	<p>The Guma Hinemlo program is managed by the Guam Behavioral and Wellness Center (formerly known as the Department of Mental Health and Substance Abuse); It is a 24-hour permanent supportive housing program for homeless adults with serious mental illness. The activities planned for this project are eligible under the CDBG's federal regulations, 570.201(e). This project qualifies under the CDBG national objective of LMC, 570.208(a)(2)(i)(A).</p> <p><u>Substantial Amendment:</u></p> <p><u>These funds have been reprogrammed due to the Guam Behavioral Health and Wellness Center (GBHWC) no longer needing CDBG assistance to match the Guma Hinemlo, a CoC-funded program. The CoC Program grant regulations allow for programs to match their program through in-kind resources and cash. The GBHWC identified sufficient in-kind resources to meet the 25% matching requirement through the supportive services they provide to their clients.</u></p>
Target Date	09/30/2015	

	Estimate the number and type of families that will benefit from the proposed activities	A total of 7 homeless persons with Severe Mental Illness will be assisted. These individual are presumed to be low-and moderate-income.
	Location Description	The facility that houses these individuals is located at 147 N. Granada Court Street, Dededo, Guam. Supportive services are also provided at this location.
	Planned Activities	This project has been renewed for funding under the Continuum of Care Program Grant application for continued services to homeless, severely mentally ill individuals requiring 24-hour care. Funding will provide for the matching requirements of the Continuum of Care Program grant and will meet the national objective of LMC as homeless persons are presumed to be LMI.
5	Project Name	Homeless Management Information System (HMIS)
	Target Area	Guam (island-wide)
	Goals Supported	Housing and Supportive Services
	Needs Addressed	Homelessness
	Funding	CDBG: \$28,988 Supportive Housing Program: \$117,146
	Description	The HMIS is operated by The Salvation Army Guam Corps. This program is a HUD-mandated computerized data collection system that records client level information inputted from programs providing services to homeless persons. All programs receiving HUD Continuum of Care (CoC) Program grant funds are required to enter client data into the HMIS. The HMIS allows for the CoC, policy makers, and the public in general to review and analyze reports produced by the HMIS to determine the effectiveness and efficiency of the programs providing services to the homeless population on Guam. The activities planned for this project are eligible under the CDBG federal regulations, 570.201(e). This project qualifies under the CDBG national objective of LMC, 570.208(a)(2)(i)(A).
	Target Date	09/30/2015

	Estimate the number and type of families that will benefit from the proposed activities	Approximately 1,127 persons who are homeless or at-risk for becoming homeless will be entered into the HMIS.
	Location Description	The HMIS is located at 155003 Corsair Avenue, Tiyan, Guam
	Planned Activities	This project has been renewed for funding under the Continuum of Care Program Grant application for the continued services to homeless persons on Guam. The HMIS is mandated by HUD to provide the community with a comprehensive data collection program that captures client-level information of persons served through the Continuum. Funds will be utilized to meet match requirements of the Continuum of Care Program and will meet the national objective of LMC as clients entered into the system are homeless and are therefore presumed to be LMI.
6	Project Name	Lighthouse Recovery Center
	Target Area	Guam (island-wide)
	Goals Supported	Substance Abuse Treatment Services
	Needs Addressed	Homelessness Non-Homeless Special Needs
	Funding	CDBG: \$177,326
	Description	The Lighthouse Recovery Center (LRC) is managed by The Salvation Army; it is a 24-hour, 28-bed transitional residential substance abuse facility. The LRC provides evidence-based substance abuse treatment to homeless, low-and moderate-income, and at-risk men seeking recovery services. Outpatient services are also provided to men and women who need treatment but do not require residential services or a recovery environment. The activities planned for this project qualifies under the CDBG federal regulations, 570.201(e). This project qualifies under the CDBG national objective of LMC, 570.208(a)(2)(i)(A).
	Target Date	09/30/2015

	Estimate the number and type of families that will benefit from the proposed activities	Approximately 252 persons who are low-and moderate-income will be assisted through the LRC's residential and outpatient programs.
	Location Description	The residential treatment program is located at 155004 Corsair Avenue, Tiyan, Guam
	Planned Activities	Funds will be utilized for the operations of the LRC program. The project will meet the national objective of LMC. The LRC has received funds in the past and continue to gather income information to show that at least 51% of its clients are LMI.
7	Project Name	Family Services Center
	Target Area	Guam (Island-wide)
	Goals Supported	Housing and Supportive Services
	Needs Addressed	Homelessness
	Funding	CDBG: \$30,000 ESG: \$179,503
	Description	The Family Services Center is a project of The Salvation Army and has been providing assistance to persons in need since the first award of ESG funds. Services provided include housing relocation and stabilization services, short and medium-term rental assistance, arrears, security deposits, and utility deposits and payments to persons who are homeless or at-risk for becoming homeless. The activities planned for this project are eligible under the CDBG federal regulations, 570.201(e). This project qualifies under the CDBG national objective of LMC, 570.208(a)(2)(i)(A).
	Target Date	09/30/2015
	Estimate the number and type of families that will benefit from the proposed activities	The project will provide rapid re-housing to approximately 12 households. Additionally, 26 households will be assisted with homeless prevention activities. Persons receiving rapid re-housing services are presumed to be low-and moderate-income. Income documentation on all program participants will be documented to relect income eligibility.

	Location Description	Case management and housing relocation services will be provided at 155003 Corsair Avenue, Tiyan, Guam.
	Planned Activities	This project is funded to support the operations of the Emergency Solutions Grant. GHURA, as the grantee, will absorb the 7.5% of the total award of the ESG that is allowed for administrative support. Remaining ESG funds have been allocated for homeless prevention and rapid re-housing services to persons who are homeless or at-risk for becoming homeless. The homeless prevention and rapid re-housing categories are eligible under the ESG and have been identified as priorities by Guam's CoC. Income information will be gathered to show at that least 51% of its clients are LMI. The project should have no issues meeting the LMC national objective as persons must have incomes at or below the 30% AMI to qualify under the ESG program.
8	Project Name	2013 Building Homes, Hope, and Guam
	Target Area	Guam (Island-wide)
	Goals Supported	Increase Homebuyer Opportunities
	Needs Addressed	Affordable Housing
	Funding	HOME: \$126,042
	Description	The 2013 Building Homes, Hope, and Guam is a project proposed by the Habitat for Humanity to make affordable homes available to low-and moderate-income families on Guam. Funds awarded will allow for the build of one home which will be sold to a HOME eligible buyer. This activities planned for this project are eligible under HOME's federal regulations, 92.205(a)(1). CDBG national objective does not apply to this project as it is 100% funded under the HOME program.
	Target Date	09/30/2015
	Estimate the number and type of families that will benefit from the proposed activities	This one (1) single-family home will house one (1) low-and moderate-income eligible homebuyer household.
	Location Description	The single-family home will be constructed on Lot 47/48, Block 2, Tract 3531 in Inarajan, Guam.

	Planned Activities	The Habitat for Humanity has purchased land in the village of Inarajan. The land is ready for build as infrastructure to sewer, water, and electricity are in place. Funds awarded for PY13 will allow for the construction of one single-family unit for sale to an eligible homebuyer. Funds have been awarded to this agency in the past to build homes for low-and moderate-income households.
9	Project Name	GHURA Acquisition and Rehabilitation 2013
	Target Area	Guam (Island-wide)
	Goals Supported	Acquisition-Rehabilitation for Home Buyers
	Needs Addressed	Affordable Housing
	Funding	HOME: \$508,828
	Description	The Acquisition and Rehabilitation is a project that GHURA will administer to acquire and renovate approximately four single-family units for sale as affordable housing. The activities planned for this project are eligible under HOME's federal regulations, 92.205(a)(1). CDBG's national objective does not apply to this project as it is 100% funded under the HOME program.
	Target Date	09/30/2015
	Estimate the number and type of families that will benefit from the proposed activities	Four homes will be acquired and rehabilitated and will be sold to four (4) eligible homebuyer households who are low-and moderate-income.
	Location Description	Guam will acquire homes throughout the island prioritizing homes centrally located that are within HUD's purchase limits.
	Planned Activities	GHURA will work closely with Guam Realtors to identify units that are dormant because they require repairs. The intent of this program is to bring units to compliance and make them available for sale as affordable housing. Funds awarded will be utilized to acquire and renovate single-family units for sale to an eligible homebuyer.
10	Project Name	Emergency Solutions Grant
	Target Area	Guam (Island-wide)

Goals Supported	Housing and Supportive Services
Needs Addressed	Homelessness
Funding	ESG: \$194,003
Description	Funds from the Emergency Solutions Grant have been awarded to The Salvation Army's Family Services Center (FSC); the FSC has been providing assistance to persons in need since the first award of ESG funds. Services provided include housing relocation and stabilization services, short and medium-term rental assistance, arrears, security deposits, and utility deposits and payments to persons who are homeless or at-risk for becoming homeless. The total amount of ESG funds awarded to Guam is \$194,003, of which \$179,503 will be awarded to the FSC and the remaining \$14,500 will be utilized for administrative costs which GHURA will absorb. Of the \$179,503 proposed for award to the FSC, \$43,081 will be utilized for Homeless Prevention Financial Assistance; \$28,720 will be utilized for Homeless Prevention Housing Relocation and Stabilization Services; \$64,621 for Rapid Re-Housing Financial Assistance; and \$43,081 for Rapid Re-Housing- Housing Relocation and Stabilization Services. These activities are eligible under ESG's federal regulations, 576.103, 576.104, & 576.108. CDBG's national objective does not apply to this project as it funded under the ESG program.
Target Date	09/30/2015
Estimate the number and type of families that will benefit from the proposed activities	The project will provide rapid re-housing to approximately 12 households. Additionally, 26 households will be assisted with homeless prevention activities. Persons receiving rapid re-housing services are presumed to be low-and moderate-income. Income documentation on all program participants will be documented to reflect income eligibility.
Location Description	Case management and housing relocation services will be provided at 155003 Corsair Avenue, Tiyan, Guam.

	Planned Activities	The project sponsor will maintain its momentum of providing homeless prevention and rapid re-housing services to persons who are experiencing homeless or are most at-risk for becoming homeless. Funds will pay for the salaries of three staff who will provide housing relocation and stabilization services and financial assistance to eligible clients. Financial assistance consists of short and medium-term rental assistance, arrears, security deposits, and utility deposits and payments.
11	Project Name	Administrative Costs
	Target Area	N/A
	Goals Supported	N/A
	Needs Addressed	N/A
	Funding	CDBG: \$271,179
	Description	GHURA administers the Consolidated Plan under the general direction of the Governor of Guam. As grants manager, GHURA monitors projects thru the submission of reports, site visits, and processing of payment requests. GHURA also refers to CDBG regulations to verify compliance. These administrative activities are eligible under CDBG's federal regulations, 570.206. CDBG's national objective does not apply to this activity.
	Target Date	09/30/2018
	Estimate the number and type of families that will benefit from the proposed activities	N/A
Location Description	Administrative and planning activities will be provided out of GHURA's Community Planning and Development Office located at 117 Bien Venida Avenue, Sinajana, Guam.	

	Planned Activities	Funds for this activity will pay for costs associated with the Administration of CDBG activities. These activities include the assessment of the feasibility of housing, public services, economic development and other development activities. The Authority will conduct environmental reviews, housing studies, and historic preservation studies to determine the feasibility of land use proposals. GHURA will implement activities to affirmatively further fair housing. GHURA will assess and implement recommendations to overcome impediments for fair housing identified in the Analysis of Impediments to Fair Housing. GHURA will also conduct activities to include fair housing education and outreach.
12	Project Name	Planning Costs
	Target Area	N/A
	Goals Supported	N/A
	Needs Addressed	N/A
	Funding	CDBG: \$271,179
	Description	Funds for this activity will pay for costs associated with the Planning of CDBG eligible activities. GHURA administers the Consolidated Plan under the general of the Governor of Guam. Guam monitors the implementation of the Consolidated Plan project as part of the strategic plan. As grants manager, GHURA monitors projects thru reports, site visits, and the processing of payment requests. GHURA will also monitor activities for compliance with CPD requirements such as fair housing and Section 504. The planning costs are eligible under CDBG's federal regulations, 570.206. CDBG's national objective does not apply to this activity.
	Target Date	09/30/2018
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	Administrative and planning activities will be provided out of GHURA's Community Planning and Development Office located at 117 Bien Venida Avenue, Sinajana, Guam.

	Planned Activities	GHURA will update Guam's 5-year Consolidated Plan as needed and produce the Annual Action Plan report and the Consolidated Annual Performance and Evaluation Report (CAPER). GHURA will assess the feasibility of housing, public services, economic development and other development activities. The Authority will conduct environmental reviews, housing studies, and historic preservation studies to determine the feasibility of land use proposals. GHURA will implement activities to affirmatively further fair housing. GHURA will assess and implement recommendations to overcome impediments to fair housing identified in the Analysis of Impediments to Fair Housing, components on real estate, home mortgage lending and home insurance. GHURA will also conduct activities to include fair housing education and outreach.
13	Project Name	Administration and Planning
	Target Area	N/A
	Goals Supported	N/A
	Needs Addressed	N/A
	Funding	HOME: \$112,036
	Description	Funds for these activities will pay for costs associated with the administration and planning of HOME eligible activities. The administrative and planning activities are eligible under HOME's federal regulations, 92.207. CDBG's national objective does not apply to this activity.
	Target Date	09/30/2018
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	Administrative and planning activities will be provided out of GHURA's Community Planning and Development Office located at 117 Bien Venida Avenue, Sinajana, Guam.

	Planned Activities	Funds will be utilized to cover the cost of grant management, general administrative oversight and coordination, staff and overhead costs, public information activities, and indirect costs. GHURA will conduct monitoring and on-site inspections of the projects in accordance with HOME regulations. GHURA will maintain records and reports to demonstrate compliance with HOME requirements. GHURA will complete environmental review processes. GHURA will adhere to Federal requirements including non-discrimination and equal opportunity, disclosure requirements, debarred, suspended or ineligible contractors and drug-free workplace. GHURA will adopt affirmative marketing procedures and an affirmative outreach program in the construction, management and operations of the project.
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AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

CPD funds are not utilized to target specific geographic areas or areas of minority concentration. Instead, activities are funded for their service to low-and moderate-income families and individuals. Additionally, with limited resources available, projects with the greatest impact of service to the needs of target populations and low-and moderate-income families and individuals are considered for funding.

Projects selected under CDBG qualify either as an area benefit or limited clientele. Of the 7 projects selected for CDBG funding, 6 projects will serve a limited clientele. Only one project will serve a low-and moderate-income area (LMA). The project qualifying under LMA, namely the Richard DeGracia Naputi Multipurpose Sports Field, will be Guam’s first attempt at a survey of the service area due to the lack of 2010 Census tract and block information. Guam’s methodology will be submitted to HUD for approval.

Projects selected for funding under HOME will not target a specific geographic area but will make affordable housing units available to eligible families or households island-wide who qualify under HOME income limits.

Lastly, services provided under the Emergency Solutions Grant will assist low-and moderate-income persons island-wide who are homeless or at-risk for becoming homeless.

Until the HUD approved 2010 Census tract data is available, Guam must utilize the survey method to determine areas representing low-and moderate-income concentrations.

Geographic Distribution

Target Area	Percentage of Funds

Table 9 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

Guam does not allocate priorities geographically. Beneficiaries must be located in geographic areas where at least 51% of residents are low or moderate-income persons. Activities with the greatest impact on the community with the limited resources are selected for funding. Projects that will impact a designated service area are considered based on their ability to meet with 51% low and moderate-income level and have a positive impact to the neighborhood and/or show opportunities for economic development.

Discussion

Substantial Amendment

Guam continues to work closely with HUD to determine other ways to qualify projects that are benefiting an area. Until recently, HUD LMA data was unavailable to Guam based on the most current Census 2010 data. This information is now available at the whole island, village, and block group levels. However, for projects of smaller scope (i.e., targeted neighborhoods within a much larger community) data will be gathered from other HUD-approved sources. In these cases, Guam must continue to conduct surveys to qualify projects under CDBG's national objectives.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

Projects proposed for this Annual Action Plan PY13 that target the need for affordable housing include the **2013 Building Homes, Hope, and Guam** and the **Acquisition and Rehabilitation**. Combined, these two projects will make approximately 5 homes available for affordable homeownership. The 2013 Building Homes, Hope, and Guam is a project proposed by the Habitat for Humanity. The Habitat for Humanity has land purchased in Inarajan and is ready for the build of a single-family unit home. The Acquisition and Rehabilitation is a project that GHURA will administer to acquire and renovate approximately four single-family units for sale as affordable housing. Both projects have been awarded HOME funds to accomplish the production and acquisition and rehab of affordable housing units.

Funds provided through the Emergency Solutions Grant will also make affordable housing available to persons who are homeless and at-risk for becoming homeless. The Salvation Army's Family Services Center will administer the ESG to provide financial assistance to approximately 38 households; 26 households will receive homeless prevention services and 12 households will receive rapid re-housing services.

One Year Goals for the Number of Households to be Supported	
Homeless	12
Non-Homeless	26
Special-Needs	0
Total	38

Table 10 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	38
The Production of New Units	1
Rehab of Existing Units	4
Acquisition of Existing Units	4
Total	47

Table 11 - One Year Goals for Affordable Housing by Support Type

Discussion

Ongoing Projects

Guam will continue to make affordable housing available through the Section 8 Housing Choice Voucher

Program (HCVP) and Public Housing Program. GHURA administers approximately 2,500 vouchers through the HCVP, 750 public housing units, and 49 project-based units.

GHURA will also continue to fill vacant units through its Renaissance Rentals where a total of 10 formerly staff housing were renovated as affordable rental housing. Renovations were completed in 2012 and with at least two units occupied. GHURA continues to enhance its marketing activities to accomplish the rental of the remaining units.

Additionally, GHURA will continue to work closely with the Guam Housing Corporation, a government entity, to ensure the 10 Sagan Linahyan homes in Dededo are fully occupied and meet CDBG compliance of units being occupied by low-and moderate-income households.

Lastly, GHURA approved \$1.3M in HOME and CDBG PY11 funds for the As-Atdas Project which will develop a parcel of government-owned property as affordable rental housing. Plans are to develop a healthy and sustainable mixed income, mixed use neighborhood of affordable multi-family rentals and for-purchase single-family housing, green spaces, and commercial facilities. GHURA has partnered with the Guam Housing Corporation (GHC) who will be responsible for overseeing the maintenance and operation of these affordable homes. To date, GHURA has accomplished the environmental review and market study for this project.

Other programs addressing Guam's affordable housing goals include:

- Low Income Housing Tax Credit Program (LIHTC), Maximize development of housing zoned R-1, Tenant-based Rental Housing Assistance – Guam will increase its supply of affordable rental housing.
- Sweat-Equity housing programs, Housing Choice Voucher Homeownership Program, Tenant-Based Rental Assistance – Guam will create more opportunities for homeownership among low and moderate-income homebuyers, first-time homebuyers and minority homebuyers.
- Affordable housing is also made available to low-to-moderate income individuals and families through the 115-unit LADA Gardens operated by the Guam Housing Corporation which helps individuals and families secure mortgage financing who would otherwise not qualify as borrowers through conventional means. Ironwood Estates also provides housing to eligible individuals and families based on household income and size.
- The VA Supportive Housing (HUD-VASH) program also makes available tenant based rental assistance vouchers to homeless veterans.
- The anticipated new Continuum of Care-funded project, the Y Jahame Permanent Housing Program will make 8 affordable rental units available to the chronically homeless and adults with a disability. This new project was proposed in the FY2012 CoC Program Grant application.
- Annual housing symposium in June jointly sponsored by GHURA, the Guam Housing corporation, the U. S. Department of Housing and Urban Development, the Federal Reserve Bank of San Francisco and the U. S. Department of Agriculture's Rural Development. The annual symposium

focuses on identifying barriers to affordable housing on Guam and offers resources and strategies to meet the affordable housing needs of the community.

AP-60 Public Housing – 91.220(h)

Introduction

GHURA maintains 750 Public Housing units, 49 Project Based Voucher units, and manages approximately 2,500 Housing Choice Vouchers. GHURA continues to commit its efforts to provide to low, very-low, extremely-low and moderate-income residents of Guam: a) quality affordable housing opportunities; b) neighborhood revitalization and stabilization activities; c) partnerships with private and public entities to optimize resources through innovative programs; d) efficient and effective management of resources; and e) safe, decent, sanitary, and in good repair of dwellings for low-income families. Guam's Public Housing Authority 5-Year and Annual Plan has identified four goals that will enable the authority to serve the needs of the identified population. These goals include 1) Increase the availability of decent, safe, and affordable housing; 2) Improve community quality of life and economic vitality; 3) Promote self-sufficiency and asset development of families and individuals; and 4) Ensure Equal Opportunity in Housing for all Americans.

Actions planned during the next year to address the needs to public housing

Guam's PHA strategy for addressing housing needs include: Maximizing the number of affordable units available to the PHA within its current resources by: a) reducing turnover time for vacated public housing units; b) reducing time to renovate public housing units; c) maintaining or increasing HCV lease-up rate by establishing payment standards that will enable families to rent throughout the jurisdiction; d) maintaining or increasing HCV lease-up rate by marketing the program to owners, particularly those outside of areas of minority and poverty concentration; e) maintaining or increasing HCV lease-up rate by effectively screening applicants to increase owner acceptance of program; f) participating in the Consolidated Plan development process to ensure coordination with broader community strategies.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

The PHA has set a goal for this program year to implement the Housing Choice Voucher Homeownership Program (HCVHP). The HCVHP Program provides qualified tenants of the Housing Choice Voucher Program (HCVP) with a means to accumulate funds for the future use in home purchase and to receive homebuyer education in support of sustaining homeownership. Currently, there are fifty-one families on the wait list for homeownership. At least 90% of the families on the wait list require credit repair and/or homeownership education and counseling. The PHA also plans to make homeownership programs for PH residents and will make public housing site-based waiting lists.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

Guam's PHA is not designated as troubled.

Discussion

Substantial Amendment

Guam recently published its PHA 5-Year Plan and Annual Plan. The Plan was made available for public review and comment during April 22 and June 6, 2014. A public hearing was held on June 6 where the public could provide oral comments and/or submits their written comments. The Plan was available via the agency's website at www.ghura.org, the GHURA main office, GHURA's four AMP site-based offices, Guma Trankilidat, and the Community Planning and Development office. The Plan has identified the following goals: 1) Increase the availability of decent, safe, and affordable housing and provide more choices in housing; 2) Improve community quality life and economic vitality; 3) Promote self-sufficiency and asset development of families and individuals; 4) Ensure equal opportunity in housing for families living in assisted housing; and 5) Serve the needs of child and adult victims of domestic violence, dating violence, sexual assault, or stalking.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

Guam continues to offer a variety of services for persons experiencing homelessness, those at most risk of becoming homeless, and persons with special needs. These services are provided through a combination of efforts from government agencies, non-profit organizations, and all other sectors. Guam's Continuum of Care which is representative of all agencies providing direct or in-direct services to the homeless, inclusive of those who are homeless with special needs. It is through these joint efforts that persons in need of help are provided the necessary services and supports such as housing, employment, medical and mental health care, and other necessary mainstream services that will address the underlying causes of homelessness and promote the well-being and independent living of those with special needs.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Guam's CoC continues to make outreach activities a priority to reaching out to homeless persons, especially those who are hard to reach. These activities consist of the annual Point-in-Time Count and the Passport to Services. The annual Point-in-Time Homeless (PIT) Count is conducted at one point in time in January where information on the unsheltered and sheltered homeless are collected and analyzed; and the Passport to Services is conducted in a centralized location where the homeless can easily access services such as immunizations and acquire information on housing, employment, medical and mental health treatment, veteran assistance, and other services available to homeless individuals and families. Information collected help the GHC, community members, and policy makers understand the characteristics of homelessness and services lacking.

Addressing the emergency shelter and transitional housing needs of homeless persons

Emergency shelters are front line programs for homeless individuals and families seeking immediate shelter. Although not HUD funded and thus not required to enter data into the HMIS, Guam's only homeless shelter, the Guma San Jose, has chosen to take part in entering data into the HMIS; their participation continues to be vital in the overall reporting and analysis of homelessness characteristics and needs. All of Guam's emergency and transitional housing programs take part in monthly GHC meetings. Quarterly Performance and Annual Progress Reports are generated by the HMIS and are reviewed by the GHC Strategic Committee and the programs themselves to monitor their performance. Data collected during the PIT Count is also analyzed to determine the need for the following services: emergency shelter, transitional shelter, and permanent supportive housing.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

Guam continues to set goals to move its homeless participants from transitional housing to permanent housing. GHURA will continue to evaluate the effectiveness of programs transitioning clients to permanent housing and success of participants maintaining housing for at least 6 months through the use of the Annual Progress Reports and other customized reports generated by the HMIS. The CoC will continue to collaborate with leaders of the Government of Guam and other private sectors to educate about, plan, develop, and implement interventions to prevent and end homelessness. The CoC will continue to ensure programs conduct proper assessment of each household's barriers and assets, match participants to the appropriate housing type and services, provide supportive services and follow-up to prepare and provide participants with the tools necessary to obtain and maintain housing.

Guam continues to develop new programs based on its assessment of current services available to the homeless. This past CoC grant cycle, Guam applied for two new projects. The first project, the Coordinated Assessment System Services (CASS) will be managed by Westcare Pacific Islands. The CASS will serve as a central location where homeless and at-risk persons can be assessed for and referred to relative services. This project was developed to meet HUD mandates for a centralized or coordinated assessment system for all jurisdictions receiving HUD CoC funds. The second project, the Y Jahame Permanent Housing Program, is a project of the Catholic Social Services that will provide an 8-unit, 2-bedroom apartment for individuals and families who are chronically homeless or persons with disabilities. The outcome of supportive services provided is to address the impediments that impact the ability for persons to maintain housing after housing assistance ends.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

Guam continues to implement the Emergency Solutions Grant which makes homeless prevention and rapid re-housing services available to persons who are experiencing homelessness or at-risk. These services include housing and stabilization services, short and medium-term rental assistance, arrears, security deposits, and utility deposits and payments to persons who are homeless or at-risk for becoming homeless.

Guam also receives FEMA funds through Sanctuary Incorporated, a non-profit organization. FEMA funds are utilized to assist individuals and families with one month’s rental and utility assistance and food.

The Guam Interagency Council on Homelessness (GICH) oversees the community-wide discharge coordination policy. The GICH comprises of various government agencies and non-profit organizations who serve homeless populations. This policy is intended to prevent persons who have resided in government facilities and programs for a long period from being discharged into homelessness.

The Bureau of Social Services Administration, Child Protective Services (BOSSA, CPS) administers the Foster Care Program helping children reunite with their families. Should reunification not be in the best interest of the children, the Bureau finds homes for the children in relative placements or licensed foster families. However, others may remain in long-term foster care. The Foster Care Program's (FCP) discharge policy prohibits from closing any foster care case unless the young adult has housing in place.

Sanctuary Incorporated also provides services to homeless youth. Sanctuary currently has a total of 26 beds available through their COED Emergency Shelter and Transitional Living Program. You can stay up to 30 days in the emergency shelter and are provided services to help them reintegrate back with their family. Youth between 16-21 years of age who are aging out of foster care or are homeless can move to the transitional program and can stay up to 18 months. If youth cannot reintegrate back with their families, supportive services are provided to help them achieve self-sufficiency by the time their stay has come to an end.

Discussion

Substantial Amendment

Guam does not receive HOPWA funds.

One year goals for the number of households to be provided housing through the use of HOPWA for:
Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or family
Tenant-based rental assistance
Units provided in housing facilities (transitional or permanent) that are being developed, leased, or operated
Units provided in transitional short-term housing facilities developed, leased, or operated with HOPWA funds
Total

AP-75 Barriers to affordable housing – 91.220(j)

Introduction

In an effort to improve impoverished neighborhoods, the Affordable Housing Coordinating Council (AHCC) was created by the Governor of Guam. The council involves key government and non-governmental staff directly or indirectly involved in the development of affordable housing. The purpose of the AHCC is to identify the needs of the community, develop various programs to meet those needs, and accomplish objectives with the collaboration of the Administration, Legislature, and relevant Affordable Housing Stakeholders.

Guam aims to reduce barriers to affordable housing by increasing the number of homeowners and renters among low-and moderate-income households. Low-and moderate-income households continue to face various impediments to securing affordable housing. Such impediments include Guam's appreciating market for existing homes and developable property island-wide, the increased cost of primary utilities, a lengthy and costly development approval process, and severely limited capacity of existing water and sewer infrastructure in prime development areas on Guam.

Although these impediments exist, Guam continues to make progress in creating affordable housing for both renters and homeowners. Actions taken continue to include the renovation of existing homes and the construction of new homes. Additionally, Guam continues to manage various programs that provide tenant based rental assistance (TBRA) for persons with greater challenges when acquiring and maintaining affordable housing. GHURA's Public Housing continues to implement the Housing Choice Voucher Homeownership Program (HCVHP) which provides qualified tenants of the Housing Choice Voucher Program with a means to accumulate funds for the future use in home purchase and to receive homebuyer education in support of sustaining homeownership.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

To address barriers impacting affordable housing availability, affordability, and sustainability requires a coordination of effort. The affects of the barriers are felt by developer's large and small, public or private, for profit or not. As is the case in many stateside jurisdictions, an aging infrastructure system limits opportunity for development to the thresholds of system capacity. System development charges (SDCs) implemented by the Guam Waterworks Authority have resulted in increased development costs to all development, including affordable housing. Most recently, the Guam Legislature has entertained several legislative proposals to mitigate the financial impact of SDCs on affordable housing through outright elimination or implementation of a sliding scale reduction based on certain qualifying factors.

Another pressing concern could also be considered the converse challenge to a system lacking additional capacity, that is, the lack of sufficient or indeed any infrastructure to service large tract areas owned and administered by Guam's government housing trust organization, the Chamorro Land Trust Commission (CLTC), areas intended for housing development. Guam continues to explore opportunities to improve these areas including participation in the USDA RD SUTA program and other financing opportunities. Of greatest interest and potential at this time is SUTA, which is the Substantially Underserved Trust Areas program. SUTA implementation is part of the USDA's long-term strategy to assist eligible tribal communities to meet their utility infrastructure needs and improve economic development of historically underserved areas.

Financing opportunities have recently improved with news that the USDA Office of Rural Development will again be financing homes in Dededo, Guam's most populated village. For over a decade, Dededo had been out of the market. Increasing the availability of affordable financing for low/mod income homebuyers is an important aspect of addressing barriers. This return to Dededo is welcome news in light of anticipated interest rate increases, as the U.S. and world markets forecast stronger market conditions. Increased interest rates negatively impact borrowers by reducing buying power.

Recent proposed discussions regarding Guam's Qualifying Certificate (QC) Program could affect developer decisions to construct large-scale development of affordable housing. The local government is reviewing the programmatic benefit of the QC program and its impact on government revenue. The QC program, administered by the Guam Economic Development Authority, provides local tax breaks to qualified entities. In general, the program promotes business growth for new entries or growing sectors of Guam's market. The AHCC continues to monitor proposed actions relative to the QC program for their potential impacts.

The lack of reliable island-wide public transportation impedes the development of housing and communities in southern Guam. With civilian employment sectors generally concentrated in central Guam (and to an increasing measure, in northern Guam), working families of modest income are electing to live closer to the workplace. Sustained increases in the cost of fuel often play a role in determining where to build or buy. The Guam Rapid Transit Authority (GRTA) has made modest progress to increase area coverage, expand hours of operations, and upgrades to the fleet.

AP-85 Other Actions – 91.220(k)

Introduction

Guam continues to identify ways to address the needs of the community with the limited resources available. These actions include the identification and support of non-profit organizations and the identification of new funding sources. Guam has identified the following actions to address the varying needs of the community.

Actions planned to address obstacles to meeting underserved needs

This action plan year, Guam will address the obstacles of meeting underserved needs with the following proposed projects:

CDBG Public Facilities and Improvement (PFI):

The **Kattan (Central) Youth Resource Center** project will provide programs and services for children, youths, and their families that promote social development, strengthen the family units as well as the communities of these families. The facility will be managed by the Department of Youth Affairs.

The **Richard DeGracia Naputi Multipurpose Sports** will be Guam's first application of a survey to determine whether the service area meets the 51% low-and moderate-income requirement of the CDBG. The field will be renovated for low-and moderate-income families to have access to a suitable environment. ***Substantial Amendment – See Discussion below.**

CDBG Public Services (PS):

The **Coordinated Assessment System Services (CASS)** is a project of the Westcare Pacific Islands which will provide a centralized location where homeless and at-risk persons are assessed and referred to available services. Award of this project is dependent on the announcement of new awards under the FY2012 application of the Continuum of Care Program grant application.

This Annual Action Plan year, Guam will continue to fund ongoing Public Service projects that currently provide services to the underserved. These projects include:

Guma Hinemlo - This project is managed by the Guam Behavioral Health and Wellness Center (formally known as the Department of Mental Health and Substance Abuse); it is a 24-hour permanent supportive housing program for homeless adults with serious mental illness.

Lighthouse Recovery Center (LRC) - This project is managed by The Salvation Army; it is a 24-hour, 28-bed transitional residential substance abuse facility. The LRC provides evidence-based substance abuse treatment to homeless, low-and moderate-income, and at-risk men seeking recovery services. Outpatient services are also provided to men and women who need treatment but do not require

residential services.

Emergency Solutions Grant (ESG):

Family Services Center - This is another project managed by The Salvation Army and has been providing assistance to persons in need since the first award of ESG funds. Services provided include housing relocation and stabilization services, short and medium-term rental assistance, arrears, security deposits, and utility deposits and payments to persons who are homeless or at-risk for becoming homeless.

HOME Investment Partnership Grant (HOME) Program:

Additionally, Guam intends to utilize HOME funds to build new housing units and acquire and renovate distressed units and make them available as affordable housing. The projects proposed are the **2013 Building Homes, Hope, and Guam**, a project proposed by the Habitat for Humanity, and the **Acquisition and Rehabilitation**, a project GHURA will administer.

Actions planned to foster and maintain affordable housing

GHURA alongside other government and non-governmental agencies have made it a mission to make affordable housing available for families in need. Following his tour of the island's underprivileged neighborhoods, the Governor of Guam has made it a priority in his 5-Year Strategic Plan to make approximately 3,000 homes available as affordable housing. To date, Guam has established 367 units, of which 121 units have been built or renovated with HUD funds. Low Income Housing Tax Credit Program has made it possible for the build of 132 affordable homes. The remaining units (114) have been renovated by an independent contractor and are available as affordable rental.

Additionally, Guam continues to make available approximately 2,500 housing vouchers under the Housing Choice Voucher Program (HCVP), as well as 750 Public Housing units and 49 Project Based Voucher units.

Actions planned to reduce lead-based paint hazards

Guam continues to ensure compliance with Federal and Local statues concerning lead based paint. Guam contractors are required to comply with 40 CFR Part 745. The federal law requires contractors performing renovation, repair and painting projects that disturb lead-based paint in homes, child care facilities and schools built before 1978 to be certified and to follow specific work practices to prevent lead contamination.

Guam continues to address the dangers of lead-based paint in existing and future housing by facilitating the availability of information to homeowners and homebuyers of all income levels. Guam ensures that procedures are implemented to provide information to families and individuals on the dangers of lead-

based paint before they commence the search for rental housing.

GHURA maintains an allocation of approximately 2,500 housing vouchers under the Housing Choice Voucher Program (HCVP). New HCVP tenants attend an initial briefing as part of their entrance into the program. Participants are instructed on the hazards of lead-based paint and provided HUD-approved materials on the subject. HCVP building inspectors conduct lead-based paint inspections to ensure safety compliance prior to permitting occupancy for any individual or family participating in the program. An equivalent process is maintained for the 750 units of Public Housing (PH) administered by GHURA. PH administration is mandated to comply with all federal laws regarding the operation and upkeep of units receiving federal funds. In efforts to continue compliance GHURA provided staff with training in 2010 in Lead Safety for Renovation, Repair, and Painting. Through these trainings GHURA now has seven (7) Certified Renovators on staff; GHURA will continue to ensure certification is kept up to date.

The Housing First Voucher Program (HFVP) is a tenant-based voucher program for individuals with disabilities in need of rental housing assistance. The HFVP mirrors the compliance monitoring activities of the HCVP to ensure safety against the hazards of lead-based paint of its program participant voucher recipients.

Actions planned to reduce the number of poverty-level families

Guam will continue the homeless prevention and rapid re-housing services under the **Emergency Solutions Grant** through the Family Services Center. Additional services include case management, financial assistance to prevent homelessness, and other supportive services to assist low-income and very-low income persons achieve self-sufficiency and maintain housing stability.

Guam's Public Housing Authority continues to refer tenants of public housing to the One-Stop Employment Center of the Department of Labor for job search, training and placement services. The Public Housing Authority also assists Housing Choice Voucher (HCV) recipients in becoming economically independent and free from welfare assistance through the Family Self-Sufficiency (FSS) program. The FSS program helps HCV families set goals and save for education, home purchases and more, these services are coordinated through various community agencies and programs to provide enhanced education opportunities, job skills training, vocational training, remedial assistance, and opportunities for entrepreneurship and homeownership.

Y Jahame Permanent Housing Program is a project of the Catholic Social Services that will provide an 8-unit, 2-bedroom apartment for individuals and families who are chronically homeless or persons with disabilities. The outcome of supportive services provided is to address the impediments that impact the ability for persons to maintain housing after housing assistance ends. This project has been proposed under the FY2012 Continuum of Care Program grant application. Funding awards for new projects have not been announced.

Actions planned to develop institutional structure

Guam continues to be committed to enhancing and improving the institutional structure supporting the administration of Guam's Annual Action Plan. Routine review and assessment of policies, practices and management of CPD funded subrecipients and grantees are performed to strengthen the processes and infrastructure utilized to administer and execute the activities of the ConPlan through each Annual Action Plan year. In the coming year, primary areas for institutional strengthening will include:

- The CPD Fiscal section will continue its efforts to improve its financial management system to meet the current and future demands in administering federal funds. CPD Fiscal will improve on its financial responsibilities in providing key reports to Planners for the management and oversight of subrecipient activities and construction projects. Refinement of key reports will improve on assessment of subrecipient performance to positively impact management's ability to administer CPD and other funds effectively.
- CPD Fiscal section will continue to assess its internal controls and revise its policies and streamline its accounting processes.
- Staff will attend trainings and seminars to keep informed about new standards, regulations, and other reporting requirements relevant to effective fiscal and programmatic administration of federal funds.
- Planning staff and accounting staff will explore ways to improve the reporting of activities in HUD's IDIS (Integrated Disbursement and Information System) reporting system. Staff will continue to improve on the timely closeout of completed activities in the IDIS reporting system.
- Planning staff will avail themselves of opportunities to improve grant management skills through the use of online or attendance at trainings, seminars, conferences, meetings, etcetera. Planning staff will continue their efforts to improve their skills in project management, strategic management, grant administration, performance monitoring, self-assessment, records management, pre-award assessment, and the review of best practices in risk management.
- Subrecipients and project sponsors will be afforded technical assistance and training in administering activities and projects funded by the various CPD grants. Planning and Fiscal staff will conduct workshops, individual or organizational meetings and trainings, (as necessary) to afford subrecipient and project sponsors the greatest assistance practicable.

Actions planned to enhance coordination between public and private housing and social service agencies

GHURA continues to coordinate with the Guam Homeless Coalition (GHC) members comprised of mainstream service providers, non-profit organizations and the private sector to ensure that housing, health, and social services activities are part of an integrated, island wide strategy to ending homelessness and improving housing stability, welfare and job retention for families and individuals. The GHC and its community and government partners work to create a better living standard for the homeless, low-moderate income residents and the overall economic environment of which we are all

seeking to improve.

A proposed use of CDBG funds is to continue the support of the operations of the Homeless Management Information System (HMIS). HMIS is a computerized data collection system that records and stores client level information inputted by programs providing services to persons experiencing homelessness. Information collected is utilized by programs to assess their performance, assess their capacity to provide services, manage staff, and allocate resources that will adequately and efficiently service homeless persons. External coordination will increase collaboration amongst Guam's Continuum of Care, policy makers, and advocates to develop successful interventions to preventing and ending homelessness.

Guam will continue its collaboration with various community partners to enhance coordination between public and private housing, health, and social service agencies. This will also include Housing Choice Voucher, Public Housing, HUD VASH, Department of Public Health and Social Services, Department of Mental Health and Substance Abuse among others to ensure that appropriate funds are accessed for housing and mainstream services for the needs of the island community.

Guam's public and private organizations coordinate their efforts to deliver health and social services to persons receiving housing assistance. This is accomplished through a number of existing relationships. The Public Housing Agency receives referrals from the Dept. of Public Health and Social Service for the Housing Choice Voucher (HCV) Program and the Public Housing (PH) Program. Referrals are made to prevent children from being displaced from their family units whilst receiving also social services. Children and their families are afforded safe, decent, and sanitary housing. Clients of the Dept. of Mental Health and Substance Abuse are referred for tenant-based rental assistance through the Housing First Voucher Program administered by the GHURA. Tenants of PH are afforded employment search and placement services through the Guam Dept. of Labor's One-Stop Employment Center. As the administrator of the Family Self-Sufficiency (FSS) Program, GHURA offers FSS to HCV and PH clients, the program assists families set goals to becoming economically independent. The FSS Program Coordinator will continue to build partnerships with employers and service providers to assist those HVC clients meet their goals to enhance educational opportunities, job skills training, vocational training, remedial assistance, and opportunities for entrepreneurship and homeownership. The Public Housing Authority engages in the renovation of its public housing stock in order to sustain their availability as affordable rental housing. Guam continues to expand its stock of affordable rental housing through the use of Low-Income Housing Tax Credit program allocations.

Discussion

Substantial Amendment

Guam is reprogramming a total of \$164,906.84 in CDBG funds to fund the ongoing construction project, the Richard DeGracia Multipurpose Sports Field. The reprogrammed funds come from prior year construction projects that have been completed. The reprogrammed funds will be used to address the

change in the layout of the baseball field to accommodate additional league levels and provide the necessary lighting for this change. The funds that are being reprogrammed come from the following projects in which construction has completed:

- B-11-12: Sagan Linahyan Rental Rehabilitation (Public Facilities & Improvement) \$9,468.68
- B-12-01: Nurturing Neighborhood Networks (Public Service) \$18,468.06
- B-12-04: Lighthouse Recovery Center (Public Service) \$5,834.64
- B-12-06: Emergency Receiving Home (Public Facilities & Improvement) \$21,212.54
- B-12-07: Kurason Ysengsong (Public Facilities & Improvement) \$109,993.92

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction

Guam has identified actions for the following program specific requirements under Community Development Block Grant, HOME Investment Partnership Program Grant, and Emergency Solutions Grant.

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	2,000
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	2,000

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	82.00%

HOME Investment Partnership Program (HOME)
Reference 24 CFR 91.220(l)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

Habitat for Humanity Guam will contribute the value of the Inarajan parcel toward the project to construct one homebuyer unit for sale to an eligible and qualified low/mod income household or individual at 50% or below of AMI (in accordance with Organization's service demographic for this program.) No other forms of investment will be utilized that are not presently identified in Section 92.205.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

Resale provisions for the HOME Acquisition and Rehabilitation program activities will be documented and recorded against each property sold to an eligible low/mod homebuyer through the recordation of a Deed Restriction and the execution of a property specific HOME Agreement with each homebuyer. In accordance with 24 CFR 92.254, the homebuyer will acknowledge and agree that, if sale of the property occurs before the end of the affordability period, that the home will be sold to another HOME eligible homebuyer at an affordable price. Under this provision, the affordable price will be stated to reflect that no more than 33% of the buyer's annual income be used for housing. The property shall only be used to provide affordable housing to a First Time Homebuyer who is a low to moderate income person, which is a person or a family that has a total Annual Gross Income that does not exceed eighty percent (80%) of the area's median income adjusted for family size as published by the U.S. Department of Housing and Urban Development (HUD), who occupies the Property as their principle residence. The original HOME assisted owner will be provided a fair return on investment. The fair return is the Homebuyer's initial investment for the home at the time of purchase. Capital improvements will be based on the appraisal.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

Affordability will be substantiated and the duration for affordability compliance enforced via resale provisions to be recorded against each of the properties sold under the HOME Acquisition and Rehabilitation program. The documentation method includes the recordation of a Deed Restriction and the executed of a property specific HOME Agreement with each homebuyer. Resale guidelines included in this document will dictate that, as set forth in 24 CFR §92.254(a)(4) , the homebuyer shall agree to occupy the property as his/her principal residence for the affordability period imposed as apply to the resale provisions of the transaction. The same provisions to document affordability will be implemented for the 2013 Building Homes, Hope, and Guam project.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

Guam does not plan to use HOME funds to refinance existing of any kind.

Emergency Solutions Grant (ESG) Reference 91.220(l)(4)

1. Include written standards for providing ESG assistance (may include as attachment)

Guam has adopted a Standard Operating Procedures (SOP) for providing services through the Emergency Solutions Grant. The Salvation Army who has been the recipient of ESG funds since the inception of the program has utilized this SOP as guidance for outlining the intake assessment process, determining eligibility for services, identifying the types of services available, and program requirements for duration of assistance provided.

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

GHURA in collaboration with the Guam Homeless Coalition (GHC), the local CoC submitted an application under the Continuum of Care using reallocated funds for the Centralized or Coordinated Assessment System in the FY 2012 competition.

Guam CoC will adopt a common assessment or intake assessment form for people who need homeless services. An effective assessment relies on the interview and coordination that must take place with the person or family to help determine whether they can be diverted from shelter or other homeless services. In addition, GHC will develop and follow written standards on how to administer assistance through coordinated assessment. The CoC will also develop standards for

providing assistance including: eligibility for assistance; prioritizing who receives rapid re-housing; rent calculation for clients with income prioritizing housing placement. GHC member organizations will work together to assure that services are accessible and well targeted to the immediate needs of the client.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

Existing service providers and other interested entities, members of the Guam Homeless Coalition, and the wider non-profit community were informed on the ESG and its availability to Guam to address the needs of Homelessness Prevention and Rapid Re-Housing within our community.

Selection of applicants for funding was made based on the following:

- the applicant's history of providing effective supportive services to the homeless, and of successfully operating performance-based grant-funded programs.
 - the applicant's effective coordination with organizations with the local continuum of care, to address identified gaps in services for the homeless and improve outcomes for participants.
 - the applicant's ability to move street or unsheltered homeless participants or shelter residents to permanent housing, and/or prevent homelessness for families and individuals who are at risk of homelessness.
4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

The Grantee is a State and, therefore, not subject to § 576.405(a). However, Grantee will require the subrecipient to develop and implement a plan and consult with the homeless or formerly homeless individuals in considering and making policies and decisions regarding any ESG funded activities, services and other assistance.

5. Describe performance standards for evaluating ESG.

GHURA has consulted and will continue to confer with the GHC regarding the performance standards for activities funded under ESG by discussing how best the HMIS system and how GHURA and the GHC can produce uniform reports for all prime recipients and provide detailed and improved reports for the ESG program. The consistency with the consolidated plan, quarterly e-snaps report, Annual Action Plan and CAPER, will be used as a guide for which performance standards will be recorded, tracked and produced in monthly or quarterly reports. General performance standards such as the unduplicated number of persons or households prevented from becoming homeless, the unduplicated number of persons or households assisted from emergency

shelters/streets into permanent housing, race, ethnicity, age, amount spent per sub-recipient and their timeliness of expenditure will be reported by HMIS and GHURA. Further assessments such as what worked using HUD funds, the most pressing needs for clients, barriers to housing, the connection of other mainstream resources and outcomes of families and individuals upon completion of a program will be reported.